

**CENTER FOR DRUG EVALUATION AND  
RESEARCH**

*APPLICATION NUMBER:*

**22-221**

**ADMINISTRATIVE and CORRESPONDENCE**  
**DOCUMENTS**



New Drug Application for  
Akten<sup>TM</sup> (lidocaine hydrochloride) Ophthalmic Gel, 3.5%

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**1.3.5.2 Patent Certification**

**PATENT CERTIFICATION**

In accordance with the Federal Food, Drug, and Cosmetic Act, as amended, September 24, 1984 and 21 CFR § 314.50 (h), Patent Certification is hereby provided for Akorn Inc, New Drug Application for Akten<sup>TM</sup> (lidocaine hydrochloride) Ophthalmic Gel, 3.5%.

Akorn Inc. hereby certifies that we have filed two U.S Patent applications for "Aqueous Gel Formulation and Method for Inducing Topical Anesthesia".

(1) U.S, Patent Application No.: 11/491,611 filed on 05/07/07

(2) U.S, Patent Application No.: 11/745,607 filed on 05/24/06

The above said both patents are awaiting approval.

In our opinion and to the best of our knowledge, there are no other patents concerning Akten<sup>TM</sup> (lidocaine hydrochloride) Ophthalmic Gel, 3.5%.

Sam Boddapati, Ph.D.  
Vice President, Regulatory Affairs

6/29/07

Date

Department of Health and Human Services Food and Drug Administration		Form Approved: OMB No. 0910-0513 Expiration Date: 07/31/08 See OMB Statement on Page 3.	
<b>PATENT INFORMATION SUBMITTED WITH THE          FILING OF AN NDA, AMENDMENT, OR SUPPLEMENT</b> <b>For Each Patent That Claims a Drug Substance          (Active Ingredient), Drug Product (Formulation and          Composition) and/or Method of Use</b>			
TRADE NAME (OR PROPOSED TRADE NAME) Akten™ (lidocaine hydrochloride) Ophthalmic Gel		NDA NUMBER 22-221	
ACTIVE INGREDIENT(S) Lidocaine Hydrochloride, USP		STRENGTH(S) 3.5%	
DOSAGE FORM Topical Gel			
<i>The following is provided in accordance with Section 505(b) and (c) of the Federal Food, Drug, and Cosmetic Act.</i>			
This patent declaration form is required to be submitted to the Food and Drug Administration (FDA) with an NDA application, amendment, or supplement as required by 21 CFR 314.53 at the address provided in 21 CFR 314.53(d)(4). Within thirty (30) days after approval of an NDA or supplement, or within thirty (30) days of issuance of a new patent, a new patent declaration must be submitted pursuant to 21 CFR 314.53(c)(2)(ii) with all of the required information based on the approved NDA or supplement. The information submitted in the declaration form submitted upon or after approval will be the only information relied upon by FDA for listing a patent in the Orange Book.			
For hand-written or typewriter versions (only) of this report: If additional space is required for any narrative answer (i.e., one that does not require a "Yes" or "No" response), please attach an additional page referencing the question number.			
FDA will not list patent information if you file an incomplete patent declaration or the patent declaration indicates the patent is not eligible for listing.			
For each patent submitted for the pending NDA, amendment, or supplement referenced above, you must submit all the information described below. If you are not submitting any patents for this pending NDA, amendment, or supplement, complete above section and sections 5 and 6.			
<b>1. GENERAL</b>			
a. United States Patent Number 11/745,207 and 11/491,611		b. Issue Date of Patent Awaiting Approval	
c. Expiration Date of Patent N/A		d. Name of Patent Owner Akorn Inc.	
Address (of Patent Owner) 2500 Millbrook Drive		City/State Buffalo Grove, IL	
ZIP Code 60089		FAX Number (if available) 847-279-6196	
Telephone Number 847-279-6100		E-Mail Address (if available) abu.alam@akorn.com	
e. Name of agent or representative who resides or maintains a place of business within the United States authorized to receive notice of patent certification under section 505(b)(3) and (j)(2)(B) of the Federal Food, Drug, and Cosmetic Act and 21 CFR 314.52 and 314.95 (if patent owner or NDA applicant/holder does not reside or have a place of business within the United States)		Address (of agent or representative named in 1.e.) N/A	
City/State N/A		ZIP Code	
Telephone Number		FAX Number (if available)	
E-Mail Address (if available)		f. Is the patent referenced above a patent that has been submitted previously for the approved NDA or supplement referenced above?	
g. If the patent referenced above has been submitted previously for listing, is the expiration date a new expiration date?		<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No			

**For the patent referenced above, provide the following information on the drug substance, drug product and/or method of use that is the subject of the pending NDA, amendment, or supplement.**

## 2. Drug Substance (Active Ingredient)

- 2.1 Does the patent claim the drug substance that is the active ingredient in the drug product described in the pending NDA, amendment, or supplement? ☐ Yes ☒ No
- 2.2 Does the patent claim a drug substance that is a different polymorph of the active ingredient described in the pending NDA, amendment, or supplement? ☐ Yes ☒ No
- 2.3 If the answer to question 2.2 is "Yes," do you certify that, as of the date of this declaration, you have test data demonstrating that a drug product containing the polymorph will perform the same as the drug product described in the NDA? The type of test data required is described at 21 CFR 314.53(b). ☐ Yes ☒ No

2.4 Specify the polymorphic form(s) claimed by the patent for which you have the test results described in 2.3.  
N/A

- 2.5 Does the patent claim only a metabolite of the active ingredient pending in the NDA or supplement? (Complete the information in section 4 below if the patent claims a pending method of using the pending drug product to administer the metabolite.) ☐ Yes ☒ No
- 2.6 Does the patent claim only an intermediate? ☐ Yes ☒ No
- 2.7 If the patent referenced in 2.1 is a product-by-process patent, is the product claimed in the patent novel? (An answer is required only if the patent is a product-by-process patent.) ☐ Yes ☒ No

## 3. Drug Product (Composition/Formulation)

- 3.1 Does the patent claim the drug product, as defined in 21 CFR 314.3, in the pending NDA, amendment, or supplement? ☒ Yes ☐ No
- 3.2 Does the patent claim only an intermediate? ☐ Yes ☒ No
- 3.3 If the patent referenced in 3.1 is a product-by-process patent, is the product claimed in the patent novel? (An answer is required only if the patent is a product-by-process patent.) ☒ Yes ☐ No

## 4. Method of Use

**Sponsors must submit the information in section 4 separately for each patent claim claiming a method of using the pending drug product for which approval is being sought. For each method of use claim referenced, provide the following information:**

- 4.1 Does the patent claim one or more methods of use for which approval is being sought in the pending NDA, amendment, or supplement? ☒ Yes ☐ No

- 4.2 Patent Claim Number (as listed in the patent) 11/745,207 and 11/491,611 Does the patent claim referenced in 4.2 claim a pending method of use for which approval is being sought in the pending NDA, amendment, or supplement? ☒ Yes ☐ No

4.2a If the answer to 4.2 is "Yes," identify with specificity the use with reference to the proposed labeling for the drug product.  
Use: (Submit indication or method of use information as identified specifically in the approved labeling.)  
Local anesthetic indicated for ocular surface anesthesia during ophthalmic procedures

## 5. No Relevant Patents

For this pending NDA, amendment, or supplement, there are no relevant patents that claim the drug substance (active ingredient), drug product (formulation or composition) or method(s) of use, for which the applicant is seeking approval and with respect to which a claim of patent infringement could reasonably be asserted if a person not licensed by the owner of the patent engaged in the manufacture, use, or sale of the drug product. ☒ Yes

**6. Declaration Certification**

**6.1 The undersigned declares that this is an accurate and complete submission of patent information for the NDA, amendment, or supplement pending under section 505 of the Federal Food, Drug, and Cosmetic Act. This time-sensitive patent information is submitted pursuant to 21 CFR 314.53. I attest that I am familiar with 21 CFR 314.53 and this submission complies with the requirements of the regulation. I verify under penalty of perjury that the foregoing is true and correct.**

**Warning: A willfully and knowingly false statement is a criminal offense under 18 U.S.C. 1001.**

**6.2 Authorized Signature of NDA Applicant/Holder or Patent Owner (Attorney, Agent, Representative or other Authorized Official) (Provide information below)**

**Date Signed**

*S. Boddapati*

6/29/07

**NOTE: Only an NDA applicant/holder may submit this declaration directly to the FDA. A patent owner who is not the NDA applicant/holder is authorized to sign the declaration but may not submit it directly to FDA. 21 CFR 314.53(c)(4) and (d)(4).**

**Check applicable box and provide information below.**

☒ NDA Applicant/Holder

☐ NDA Applicant's/Holder's Attorney, Agent (Representative) or other Authorized Official

☐ Patent Owner

☐ Patent Owner's Attorney, Agent (Representative) or Other Authorized Official

**Name**  
Sam Boddapati, Ph.D,  
VP Regulatory Affairs

**Address**  
2500 Millbrook Drive

**City/State**  
Buffalo Grove, IL

**ZIP Code**  
60089

**Telephone Number**  
847-353-4909

**FAX Number (if available)**  
847-279-6196

**E-Mail Address (if available)**  
sam.boddapati@akorn.com

The public reporting burden for this collection of information has been estimated to average 9 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden to:

Food and Drug Administration  
CDER (HFD-007)  
5600 Fishers Lane  
Rockville, MD 20857

*An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.*

**INFORMATION AND INSTRUCTIONS FOR FORM 3542a**  
**PATENT INFORMATION SUBMITTED WITH THE FILING**  
**OF AN NDA, AMENDMENT OR SUPPLEMENT**

**General Information**

- To submit patent information to the agency the appropriate patent declaration form must be used. Two forms are available for patent submissions. The approval status of your New Drug Application will determine which form you should use.
- Form 3542a should be used when submitting patent information with original NDA submissions, NDA amendments and NDA supplements prior to approval.
- Form 3542 should be used after NDA or supplemental approval. This form is to be submitted within 30 days after approval of an application. This form should also be used to submit patent information relating to an approved supplement under 21 CFR 314.53(d) to change the formulation, add a new indication or other condition of use, change the strength, or to make any other patented change regarding the drug, drug product, or any method of use.
- Form 3542 is also to be used for patents issued after drug approval. Patents issued after drug approval are required to be submitted within 30 days of patent issuance for the patent to be considered "timely filed."
- Only information from form 3542 will be used for Orange Book Publication purposes.
- Forms should be submitted as described in 21 CFR 314.53. An additional copy of form 3542 to the Orange Book Staff will expedite patent publication in the Orange Book. The Orange Book Staff address (as of July 2003) is: Orange Book Staff, Office of Generic Drugs OGD/HFD-610, 7500 Standish Place, Rockville, MD 20855.
- The receipt date is the date that the patent information is date stamped in the central document room. Patents are considered listed on the date received.
- Additional copies of these forms may be downloaded from the Internet at: <http://forms.psc.gov/forms/fdahtm/fdahtm.html>.

**First Section**

Complete all items in this section.

**1. General Section**

Complete all items in this section with reference to the patent itself.

- 1c) Include patent expiration date, including any Hatch-Waxman patent extension already granted. Do not include any applicable pediatric exclusivity. The agency will include pediatric exclusivities where applicable upon publication.
- 1d) Include full address of patent owner. If patent owner resides outside the U.S. indicate the country in the zip code block.

- 1e) Answer this question if applicable. If patent owner and NDA applicant/holder reside in the United States, leave space blank.

**2. Drug Substance (Active Ingredient)**

Complete all items in this section if the patent claims the drug substance that is the subject of the pending NDA, amendment, or supplement.

- 2.4) Name the polymorphic form of the drug identified by the patent.
- 2.5) A patent for a metabolite of the approved active ingredient may not be submitted. If the patent claims an approved method of using the approved drug product to administer the metabolite, the patent may be submitted as a method of use patent depending on the responses to section 4 of this form.
- 2.7) Answer this question only if the patent is a product-by-process patent.

**3. Drug Product (Composition/Formulation)**

Complete all items in this section if the patent claims the drug product that is the subject of the pending NDA, amendment, or supplement.

- 3.3) An answer to this question is required only if the referenced patent is a product-by-process patent.

**4. Method of Use**

Complete all items in this section if the patent claims a method of use of the drug product that is the subject of the pending NDA, amendment, or supplement.

- 4.2) Identify by number each claim in the patent that claims the use(s) of the drug for which approval is being sought. Indicate whether or not each individual claim is a claim for a method(s) of use of the drug for which approval is being sought.

- 4.2a) Specify the part of the proposed drug labeling that is claimed by the patent.

**5. No Relevant Patents**

Complete this section only if applicable.

**6. Declaration Certification**

Complete all items in this section.

- 6.2) Authorized signature. Check one of the four boxes that best describes the authorized signature.

## EXCLUSIVITY SUMMARY

NDA # 22-221

SUPPL #

HFD # 520

Trade Name Akten™

Generic Name lidocaine hydrochloride ophthalmic gel, 3.5%

Applicant Name Akorn, Inc.

Approval Date, If Known October 7, 2008

### PART I IS AN EXCLUSIVITY DETERMINATION NEEDED?

1. An exclusivity determination will be made for all original applications, and all efficacy supplements. Complete PARTS II and III of this Exclusivity Summary only if you answer "yes" to one or more of the following questions about the submission.

a) Is it a 505(b)(1), 505(b)(2) or efficacy supplement?

YES ☒

NO ☐

If yes, what type? Specify 505(b)(1), 505(b)(2), SE1, SE2, SE3, SE4, SE5, SE6, SE7, SE8

505(b)(2)

c) Did it require the review of clinical data other than to support a safety claim or change in labeling related to safety? (If it required review only of bioavailability or bioequivalence data, answer "no.")

YES ☒

NO ☐

If your answer is "no" because you believe the study is a bioavailability study and, therefore, not eligible for exclusivity, EXPLAIN why it is a bioavailability study, including your reasons for disagreeing with any arguments made by the applicant that the study was not simply a bioavailability study.

If it is a supplement requiring the review of clinical data but it is not an effectiveness supplement, describe the change or claim that is supported by the clinical data:

d) Did the applicant request exclusivity?

NDA 22-221 (lidocaine)

YES ☒ NO ☐

If the answer to (d) is "yes," how many years of exclusivity did the applicant request?

3

e) Has pediatric exclusivity been granted for this Active Moiety?

YES ☐ NO ☒

If the answer to the above question in YES, is this approval a result of the studies submitted in response to the Pediatric Written Request?

IF YOU HAVE ANSWERED "NO" TO ALL OF THE ABOVE QUESTIONS, GO DIRECTLY TO THE SIGNATURE BLOCKS AT THE END OF THIS DOCUMENT.

2. Is this drug product or indication a DESI upgrade?

YES ☐ NO ☒

IF THE ANSWER TO QUESTION 2 IS "YES," GO DIRECTLY TO THE SIGNATURE BLOCKS ON PAGE 8 (even if a study was required for the upgrade).

## **PART II FIVE-YEAR EXCLUSIVITY FOR NEW CHEMICAL ENTITIES**

(Answer either #1 or #2 as appropriate)

1. Single active ingredient product.

Has FDA previously approved under section 505 of the Act any drug product containing the same active moiety as the drug under consideration? Answer "yes" if the active moiety (including other esterified forms, salts, complexes, chelates or clathrates) has been previously approved, but this particular form of the active moiety, e.g., this particular ester or salt (including salts with hydrogen or coordination bonding) or other non-covalent derivative (such as a complex, chelate, or clathrate) has not been approved. Answer "no" if the compound requires metabolic conversion (other than deesterification of an esterified form of the drug) to produce an already approved active moiety.

YES ☒ NO ☐

If "yes," identify the approved drug product(s) containing the active moiety, and, if known, the NDA #(s).



NDA 22-221 (lidocaine)

NDA# 6488

Xylocaine, 1-2% injectable solution

NDA# 8816

Xylocaine 2% jelly

2. Combination product.

If the product contains more than one active moiety (as defined in Part II, #1), has FDA previously approved an application under section 505 containing any one of the active moieties in the drug product? If, for example, the combination contains one never-before-approved active moiety and one previously approved active moiety, answer "yes." (An active moiety that is marketed under an OTC monograph, but that was never approved under an NDA, is considered not previously approved.)

YES ☐ NO ☒

If "yes," identify the approved drug product(s) containing the active moiety, and, if known, the NDA #(s).

NDA#

NDA#

NDA#

IF THE ANSWER TO QUESTION 1 OR 2 UNDER PART II IS "NO," GO DIRECTLY TO THE SIGNATURE BLOCKS ON PAGE 8. (Caution: The questions in part II of the summary should only be answered "NO" for original approvals of new molecular entities.)  
IF "YES," GO TO PART III.

**PART III THREE-YEAR EXCLUSIVITY FOR NDAs AND SUPPLEMENTS**

To qualify for three years of exclusivity, an application or supplement must contain "reports of new clinical investigations (other than bioavailability studies) essential to the approval of the application and conducted or sponsored by the applicant." This section should be completed only if the answer to PART II, Question 1 or 2 was "yes."

1. Does the application contain reports of clinical investigations? (The Agency interprets "clinical investigations" to mean investigations conducted on humans other than bioavailability studies.) If the application contains clinical investigations only by virtue of a right of reference to clinical

NDA 22-221 (lidocaine)

investigations in another application, answer "yes," then skip to question 3(a). If the answer to 3(a) is "yes" for any investigation referred to in another application, do not complete remainder of summary for that investigation.

YES ☒ NO ☐

IF "NO," GO DIRECTLY TO THE SIGNATURE BLOCKS ON PAGE 8.

2. A clinical investigation is "essential to the approval" if the Agency could not have approved the application or supplement without relying on that investigation. Thus, the investigation is not essential to the approval if 1) no clinical investigation is necessary to support the supplement or application in light of previously approved applications (i.e., information other than clinical trials, such as bioavailability data, would be sufficient to provide a basis for approval as an ANDA or 505(b)(2) application because of what is already known about a previously approved product), or 2) there are published reports of studies (other than those conducted or sponsored by the applicant) or other publicly available data that independently would have been sufficient to support approval of the application, without reference to the clinical investigation submitted in the application.

(a) In light of previously approved applications, is a clinical investigation (either conducted by the applicant or available from some other source, including the published literature) necessary to support approval of the application or supplement?

YES ☒ NO ☐

If "no," state the basis for your conclusion that a clinical trial is not necessary for approval AND GO DIRECTLY TO SIGNATURE BLOCK ON PAGE 8:

(b) Did the applicant submit a list of published studies relevant to the safety and effectiveness of this drug product and a statement that the publicly available data would not independently support approval of the application?

YES ☒ NO ☐

(1) If the answer to 2(b) is "yes," do you personally know of any reason to disagree with the applicant's conclusion? If not applicable, answer NO.

YES ☐ NO ☒

If yes, explain:

(2) If the answer to 2(b) is "no," are you aware of published studies not conducted or sponsored by the applicant or other publicly available data that could independently demonstrate the safety and effectiveness of this drug product?

NDA 22-221 (lidocaine)

YES ☐ NO ☒

If yes, explain:

- (c) If the answers to (b)(1) and (b)(2) were both "no," identify the clinical investigations submitted in the application that are essential to the approval:

"A Randomized, Prospective, Sham-Controlled, Multicentered Clinical Trial Using 1.5%, 2.5%, and 3.5% Lidocaine Topical Gel (AK1015) Versus Sham Control for Topical Ocular Anesthesia"

Studies comparing two products with the same ingredient(s) are considered to be bioavailability studies for the purpose of this section.

3. In addition to being essential, investigations must be "new" to support exclusivity. The agency interprets "new clinical investigation" to mean an investigation that 1) has not been relied on by the agency to demonstrate the effectiveness of a previously approved drug for any indication and 2) does not duplicate the results of another investigation that was relied on by the agency to demonstrate the effectiveness of a previously approved drug product, i.e., does not redemonstrate something the agency considers to have been demonstrated in an already approved application.

a) For each investigation identified as "essential to the approval," has the investigation been relied on by the agency to demonstrate the effectiveness of a previously approved drug product? (If the investigation was relied on only to support the safety of a previously approved drug, answer "no.")

Investigation #1

YES ☐ NO ☒

Investigation #2

YES ☐ NO ☐

If you have answered "yes" for one or more investigations, identify each such investigation and the NDA in which each was relied upon:

b) For each investigation identified as "essential to the approval", does the investigation duplicate the results of another investigation that was relied on by the agency to support the effectiveness of a previously approved drug product?

Investigation #1

YES ☐ NO ☒

NDA 22-221 (lidocaine)

Investigation #2

YES ☐

NO ☐

If you have answered "yes" for one or more investigation, identify the NDA in which a similar investigation was relied on:

c) If the answers to 3(a) and 3(b) are no, identify each "new" investigation in the application or supplement that is essential to the approval (i.e., the investigations listed in #2(c), less any that are not "new"):

"A Randomized, Prospective, Sham-Controlled, Multicentered Clinical Trial Using 1.5%, 2.5%, and 3.5% Lidocaine Topical Gel (AK1015) Versus Sham Control for Topical Ocular Anesthesia"

4. To be eligible for exclusivity, a new investigation that is essential to approval must also have been conducted or sponsored by the applicant. An investigation was "conducted or sponsored by" the applicant if, before or during the conduct of the investigation, 1) the applicant was the sponsor of the IND named in the form FDA 1571 filed with the Agency, or 2) the applicant (or its predecessor in interest) provided substantial support for the study. Ordinarily, substantial support will mean providing 50 percent or more of the cost of the study.

a) For each investigation identified in response to question 3(c): if the investigation was carried out under an IND, was the applicant identified on the FDA 1571 as the sponsor?

Investigation #1

IND # —

YES ☒

!

!

! NO ☐

! Explain:

**b(4)**

Investigation #2

IND #

YES ☐

!

!

! NO ☐

! Explain:

(b) For each investigation not carried out under an IND or for which the applicant was not

NDA 22-221 (lidocaine)

identified as the sponsor, did the applicant certify that it or the applicant's predecessor in interest provided substantial support for the study?

Investigation #1

YES ☐

Explain:

!

!

! NO ☐

! Explain:

Investigation #2

YES ☐

Explain:

!

!

! NO ☐

! Explain:

(c) Notwithstanding an answer of "yes" to (a) or (b), are there other reasons to believe that the applicant should not be credited with having "conducted or sponsored" the study? (Purchased studies may not be used as the basis for exclusivity. However, if all rights to the drug are purchased (not just studies on the drug), the applicant may be considered to have sponsored or conducted the studies sponsored or conducted by its predecessor in interest.)

YES ☐

NO ☒

If yes, explain:

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Name of person completing form: Jane A. Dean, RN, MSN

Title: Regulatory Health Project Manager, Division of Anti-Infective and Ophthalmic Products

Date: October 10, 2008

Name of Office/Division Director signing form: Wiley A. Chambers, MD

Title: Acting Division Director, Division of Anti-Infective and Ophthalmic Products

Form OGD-011347; Revised 05/10/2004; formatted 2/15/05

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**This is a representation of an electronic record that was signed electronically and  
this page is the manifestation of the electronic signature.**  
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/s/

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Wiley Chambers  
10/16/2008 03:13:35 PM

**PEDIATRIC PAGE**

**(Complete for all filed original applications and efficacy supplements)**

NDA/BLA#: 22-221

Supplement Number: N/A

NDA Supplement Type (e.g. SE5): N/A

Division Name: DAIOP

PDUFA Goal Date: 10/11/08

Stamp Date: 8/11/2008

Proprietary Name: Akten™

Established/Generic Name: lidocaine hydrochloride ophthalmic gel 3.5%

Dosage Form: ophthalmic gel

Applicant/Sponsor: Akorn, Inc.

Indication(s) previously approved (please complete this question for supplements and Type 6 NDAs only):

- (1) \_\_\_\_\_
- (2) \_\_\_\_\_
- (3) \_\_\_\_\_
- (4) \_\_\_\_\_

**Q1:** Is this application in response to a PREA PMC?

Yes ☐ Continue

No ☒ Please proceed to Question 2.

If Yes, NDA/BLA#: \_\_\_\_\_

Supplement #: \_\_\_\_\_

PMC #: \_\_\_\_\_

Does the division agree that this is a complete response to the PMC?

☐ Yes. **Skip to signature block.**

☐ No. Please proceed to Question 2 and complete the Pediatric Page, as applicable.

**Q2:** Does this application provide for (If yes, please check all categories that apply and proceed to the next question):

(a) NEW ☐ active ingredient(s); ☐ indication(s); ☒ dosage form; ☐ dosing regimen; or ☐ route of administration?\*

(b) ☐ No. PREA does not apply. **Skip to signature block.**

**\* Note for CDER: SE5, SE6, and SE7 submissions may also trigger PREA.**

Pediatric use for each pediatric subpopulation must be addressed for each indication covered by current application under review. A Pediatric Page must be completed for each indication.

Number of indications for this pending application(s): 1

(Attach a completed Pediatric Page for each indication in current application.)

**Indication:** Ocular surface anesthesia during ophthalmic procedures

**Q3:** Does this indication have orphan designation?

☐ Yes. PREA does not apply. **Skip to signature block.**

☒ No. Please proceed to the next question.

**Q4:** Is there a full waiver for all pediatric age groups for this indication (check one)?

☐ Yes: (Complete Section A.)

☒ No: Please check all that apply:

☐ Partial Waiver for selected pediatric subpopulations (Complete Sections B)

☐ Deferred for the remaining pediatric subpopulations (Complete Sections C)

☐ Completed for some or all pediatric subpopulations (Complete Sections D)

☐ Appropriately Labeled for some or all pediatric subpopulations (Complete Sections E)

☒ Extrapolation in One or More Pediatric Age Groups (Complete Section F)

(Please note that Section F may be used alone or in addition to Sections C, D, and/or E.)

**IF THERE ARE QUESTIONS, PLEASE CONTACT THE CDER PMHS VIA EMAIL OR AT 301-796-0700.**

**Section A: Fully Waived Studies (for all pediatric age groups)**Reason(s) for full waiver: (**check, and attach a brief justification**)

- ☐ Necessary studies would be impossible or highly impracticable because:
- ☐ Disease/condition does not exist in children
  - ☐ Too few children with disease/condition to study
  - ☐ Other (e.g., patients geographically dispersed): \_\_\_\_\_
- ☐ Product does not represent a meaningful therapeutic benefit over existing therapies for pediatric patients AND is not likely to be used in a substantial number of pediatric patients.
- ☐ Evidence strongly suggests that product would be ineffective or unsafe in all pediatric subpopulations (*Note: if studies are fully waived on this ground, this information must be included in the labeling.*)
- ☐ Justification attached.

*If studies are fully waived, then pediatric information is complete for this indication. If there is another indication, please complete another Pediatric Page for each indication. Otherwise, this Pediatric Page is complete and should be signed and entered into DFS.*

**Section B: Partially Waived Studies (for selected pediatric subpopulations)**

Check subpopulation(s) and reason for which studies are being partially waived (fill in applicable criteria below):

*Note: If Neonate includes premature infants, list minimum and maximum age in "gestational age" (in weeks).*

		Reason (see below for further detail):					
		minimum	maximum	Not feasible <sup>#</sup>	Not meaningful therapeutic benefit <sup>*</sup>	Ineffective or unsafe <sup>†</sup>	Formulation failed <sup>A</sup>
<input type="checkbox"/>	Neonate	__ wk. __ mo.	__ wk. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Are the indicated age ranges (above) based on weight (kg)? ☐ No; ☐ Yes.

Are the indicated age ranges (above) based on Tanner Stage? ☐ No; ☐ Yes.

Reason(s) for partial waiver (**check reason** corresponding to the category checked above, and **attach a brief justification**):

**#** Not feasible:

- ☐ Necessary studies would be impossible or highly impracticable because:
- ☐ Disease/condition does not exist in children
  - ☐ Too few children with disease/condition to study
  - ☐ Other (e.g., patients geographically dispersed): \_\_\_\_\_

**\*** Not meaningful therapeutic benefit:

- ☐ Product does not represent a meaningful therapeutic benefit over existing therapies for pediatric patients in this/these pediatric subpopulation(s) AND is not likely to be used in a substantial number of pediatric patients in this/these pediatric subpopulation(s).

**†** Ineffective or unsafe:

- ☐ Evidence strongly suggests that product would be ineffective or unsafe in this/these pediatric

**IF THERE ARE QUESTIONS, PLEASE CONTACT THE CDER PMHS VIA EMAIL OR AT 301-796-0700.**



population(s) (Note: if studies are partially waived on this ground, this information must be included in the labeling.)

Δ Formulation failed:

- ☐ Applicant can demonstrate that reasonable attempts to produce a pediatric formulation necessary for this/these pediatric subpopulation(s) have failed. (Note: A partial waiver on this ground may only cover the pediatric subpopulation(s) requiring that formulation. An applicant seeking a partial waiver on this ground must submit documentation detailing why a pediatric formulation cannot be developed. This submission will be posted on FDA's website if waiver is granted.)

- ☐ Justification attached.

For those pediatric subpopulations for which studies have not been waived, there must be (1) corresponding study plans that have been deferred (if so, proceed to Sections C and F and complete the PeRC Pediatric Plan Template); (2) submitted studies that have been completed (if so, proceed to Sections D and F and complete the PeRC Pediatric Assessment form); and/or (3) additional studies in other age groups that are not needed because the drug is appropriately labeled in one or more pediatric subpopulations (if so, proceed to Sections E and F). Note that more than one of these options may apply for this indication to cover all of the pediatric subpopulations.

**Section C: Deferred Studies (for remaining pediatric subpopulations). Complete Section F on Extrapolation.**

Check pediatric subpopulation for which pediatric studies are being deferred (and fill in applicable reason below):

Deferrals (for each or all age groups):				Reason for Deferral			Applicant Certification <sup>†</sup>	
Population		minimum	maximum	Ready for Approval in Adults	Need Additional Adult Safety or Efficacy Data	Other Appropriate Reason (specify below)*	Yes	No
<input type="checkbox"/>	Neonate	__ wk. __ mo.	__ wk. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	All Pediatric Populations	0 yr. 0 mo.	16 yr. 11 mo.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Date studies are due (mm/dd/yy): _____								

Are the indicated age ranges (above) based on weight (kg)? ☐ No; ☐ Yes.

Are the indicated age ranges (above) based on Tanner Stage? ☐ No; ☐ Yes.

\* Other Reason: \_\_\_\_\_

<sup>†</sup> Note: Studies may only be deferred if an applicant submits a certification of grounds for deferring the studies, a description of the planned or ongoing studies, evidence that the studies are being conducted or will be conducted with due diligence and at the earliest possible time, and a timeline for the completion of the studies. If studies are deferred, on an annual basis applicant must submit information detailing the progress made in conducting the studies or, if no progress has been made, evidence and documentation that such studies will

**IF THERE ARE QUESTIONS, PLEASE CONTACT THE CDER PMHS VIA EMAIL OR AT 301-796-0700.**

be conducted with due diligence and at the earliest possible time. This requirement should be communicated to the applicant in an appropriate manner (e.g., in an approval letter that specifies a required study as a post-marketing commitment.)

If all of the pediatric subpopulations have been covered through the partial waivers and deferrals, proceed to Section F. For those pediatric subpopulations for which studies have been completed, proceed to Sections D and F and complete the PeRC Pediatric Assessment form. For those pediatric subpopulations for which additional studies are not needed because the drug is appropriately labeled in one or more pediatric subpopulations, proceed to Sections E and F.

**Section D: Completed Studies (for some or all pediatric subpopulations). Complete Section F on Extrapolation.**

Pediatric subpopulation(s) in which studies have been completed (check below):

Population	minimum	maximum	PeRC Pediatric Assessment form attached?.	
<input type="checkbox"/> Neonate	__ wk. __ mo.	__ wk. __ mo.	Yes <input type="checkbox"/>	No <input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	Yes <input type="checkbox"/>	No <input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	Yes <input type="checkbox"/>	No <input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	Yes <input type="checkbox"/>	No <input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	Yes <input type="checkbox"/>	No <input type="checkbox"/>
<input type="checkbox"/> All Pediatric Subpopulations	0 yr. 0 mo.	16 yr. 11 mo.	Yes <input type="checkbox"/>	No <input checked="" type="checkbox"/>

Are the indicated age ranges (above) based on weight (kg)? ☐ No; ☐ Yes.

Are the indicated age ranges (above) based on Tanner Stage? ☐ No; ☐ Yes.

*Note: For those pediatric subpopulations for which additional studies are not needed because the drug is appropriately labeled in one or more pediatric subpopulations, proceed to Sections E and F. If there are no further pediatric subpopulations to cover based on the partial waivers, deferrals and completed studies, go to Section F.*

**Section E: Drug Appropriately Labeled (for some or all pediatric subpopulations): (Complete section F)**

Additional pediatric studies are not necessary in the following pediatric subpopulation(s) because product is appropriately labeled for the indication being reviewed:

Population	minimum	maximum
<input type="checkbox"/> Neonate	__ wk. __ mo.	__ wk. __ mo.
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.
<input type="checkbox"/> All Pediatric Subpopulations	0 yr. 0 mo.	16 yr. 11 mo.

Are the indicated age ranges (above) based on weight (kg)? ☐ No; ☐ Yes.

Are the indicated age ranges (above) based on Tanner Stage? ☐ No; ☐ Yes.

*If studies are not needed because efficacy is being extrapolated from other adult and/or pediatric studies,*

**IF THERE ARE QUESTIONS, PLEASE CONTACT THE CDER PMHS VIA EMAIL OR AT 301-796-0700.**

*proceed to Section F. Otherwise, this Pediatric Page is complete and should be signed and entered into DFS.*

**Section F: Extrapolation from Other Adult and/or Pediatric Studies (for deferred and completed studies)**

*Note: Pediatric efficacy can be extrapolated from adequate and well-controlled studies in adults and/or other pediatric subpopulations if (and only if) (1) the course of the disease/condition AND (2) the effects of the product are sufficiently similar between the reference population and the target pediatric subpopulation needing studies. Extrapolation of efficacy from studies in adults and/or other children usually requires supplementation with other information obtained from the target pediatric subpopulation, such as pharmacokinetic and safety studies.*

Pediatric studies are not necessary in the following pediatric subpopulation(s) because efficacy can be extrapolated from adequate and well-controlled studies in adults and/or other pediatric subpopulations:

Population	minimum	maximum	Extrapolated from:	
			Adult Studies?	Other Pediatric Studies?
<input type="checkbox"/> Neonate	__ wk. __ mo.	__ wk. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/> Other	__ yr. __ mo.	__ yr. __ mo.	<input type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/> All Pediatric Subpopulations	0 yr. 0 mo.	16 yr. 11 mo.	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>

Are the indicated age ranges (above) based on weight (kg)? ☒ No; ☐ Yes.

Are the indicated age ranges (above) based on Tanner Stage? ☒ No; ☐ Yes.

*Note: If extrapolating data from either adult or pediatric studies, a description of the scientific data supporting the extrapolation must be included in any pertinent reviews for the application.*

*If there are additional indications, please complete the attachment for each one of those indications. Otherwise, this Pediatric Page is complete and should be signed and entered into DFS.*

This page was completed by:

{See appended electronic signature page}

Jane A. Dean, RN, MSN  
Regulatory Project Manager

(Revised: 4/2008)

**NOTE: If you have no other indications for this application, you may delete the attachments from this document.**

**IF THERE ARE QUESTIONS, PLEASE CONTACT THE CDER PMHS VIA EMAIL OR AT 301-796-0700.**

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/s/

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Jane Dean  
10/14/2008 12:19:54 PM



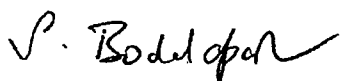
New Drug Application for  
Akten<sup>TM</sup> (lidocaine hydrochloride) Ophthalmic Gel, 3.5%

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**GENERIC DRUG ENFORCEMENT ACT: CERTIFICATION STATEMENT**

Akorn, Inc. certifies in accordance with the requirements of the Generic Drug Enforcement Act of 1992 (Pub. L. No. 102-282, § 306 (k), 106 Stat. 149, 158) that Akorn in connection with this NDA for Akten<sup>TM</sup> (lidocaine hydrochloride) Ophthalmic Gel, 3.5% has not and will not use in any capacity the services of any person (including a corporation, partnership, association, or individual) who has been debarred from submitting or assisting in the submission of a drug application to the Food and Drug Administration by the Secretary of Health and Human Services pursuant to authority conferred to the Secretary under section 306 (a), and section 306 (b) of the Generic Drug Enforcement Act of 1992. (Pub. L. No. 102-282, §§ 306 (a), 306 (b), 106 Stat. 149, 150-152 (1992).)

We further certify that we know of no convictions, as described in section 306 (a) and section 306 (b) of the Generic Drug Enforcement Act of 1992, of Akorn, Inc. or of any affiliated persons (including corporations, partnerships, associations, or individuals) responsible for the development or submission of this application that have occurred within five years prior to the date of this application's submission.



Sam Boddapati, Ph.D.  
Vice President, Regulatory Affairs

6/29/07

Date



DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service

Food and Drug Administration  
Rockville, MD 20857

NDA 22-221

Akorn Inc.  
Attention: Sam Boddapati, PhD  
Vice President, Regulatory Affairs  
2500 Millbrook Drive  
Buffalo Grove, IL 60089-4694

Dear Dr. Boddapati:

We acknowledge receipt on August 11, 2008, of your August 8, 2008, resubmission to your new drug application for Akten™ (lidocaine hydrochloride) ophthalmic gel, 3.5%.

We consider this a complete, class 1 response to our June 2, 2008, action letter. Therefore, the user fee goal date is October 11, 2008.

If you have any questions, call Jane A. Dean, RN, MSN, Regulatory Health Project Manager, at (301) 796-1202.

Sincerely,

*{See appended electronic signature page}*

Maureen Dillon-Parker  
Chief, Project Management Staff  
Division of Anti-Infective and Ophthalmology Products  
Office of Antimicrobial Products  
Center for Drug Evaluation and Research

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/s/

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Maureen Dillon-Parker  
9/26/2008 10:09:43 AM





DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service

Food and Drug Administration  
Rockville, MD 20857

NDA 22-221

Akorn Inc.  
Attention: Sam Boddapati, PhD  
Vice President, Regulatory Affairs  
2500 Millbrook Drive  
Buffalo Grove, IL 60089

Dear Dr. Boddapati:

We have received your new drug application (NDA) submitted under section 505(b) of the Federal Food, Drug, and Cosmetic Act for the following:

Name of Drug Product:	Akten™ (lidocaine hydrochloride) ophthalmic gel, 3.5%
Review Priority Classification:	Standard
Date of Application:	June 29, 2007
Receipt Date of User Fees:	August 2, 2007
Our Reference Number:	NDA 22-221

This application was considered incomplete and was not accepted for filing because all fees owed for this application, products, establishments, or previous applications were not paid. Subsequently, we received on August 2, 2007, all fees due. The receipt date for fees due is considered the new receipt date for this application.

Unless we notify you within 60 days of the receipt date that the application is not sufficiently complete to permit a substantive review, this application will be filed under section 505(b) of the Act on October 1, 2007, in accordance with 21 CFR 314.101(a). If the application is filed, the user fee goal date will be June 2, 2008.

Please cite the NDA number listed above at the top of the first page of all submissions to this application. Send all submissions, electronic or paper, including those sent by overnight mail or courier, to the following address:

Food and Drug Administration  
Center for Drug Evaluation and Research  
Division of Anti-Infective and Ophthalmology Products  
5901-B Ammendale Road  
Beltsville, MD 20705-1266

NDA 22-221  
Page 2

If you have any questions, call Jane A. Dean, RN, MSN, Regulatory Health Project Manager, at (301) 796-1202.

Sincerely,

*{See appended electronic signature page}*

Maureen Dillon-Parker  
Chief, Project Management Staff  
Division of Anti-Infective and Ophthalmology Products  
Office of Antimicrobial Products  
Center for Drug Evaluation and Research

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/s/

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Maureen Dillon-Parker  
8/3/2007 01:11:19 PM  
NDA 22-221

**NDA REGULATORY FILING REVIEW**  
(Including Memo of Filing Meeting)

NDA # 22-221 Supplement # n/a Efficacy Supplement Type SE- n/a

Proprietary Name: Akten™  
Established Name: lidocaine hydrochloride ophthalmic gel 3.5%  
Strengths: 3.5%

Applicant: Akorn, Inc.  
Agent for Applicant (if applicable): n/a

Date of Application: June 29, 2007  
Date of Receipt: August 2, 2007  
Date clock started after UN: n/a  
Date of Filing Meeting: August 21, 2007  
Filing Date: October 1, 2007

Action Goal Date (optional): February 28, 2008

User Fee Goal Date: June 2, 2008

Indication(s) requested: Local anesthetic for ocular surface anesthesia during ophthalmologic procedures

Type of Original NDA: (b)(1) ☐ (b)(2) ☒  
AND (if applicable)  
Type of Supplement: (b)(1) ☐ (b)(2) ☐

**NOTE:**

- (1) If you have questions about whether the application is a 505(b)(1) or 505(b)(2) application, see Appendix A. A supplement can be either a (b)(1) or a (b)(2) regardless of whether the original NDA was a (b)(1) or a (b)(2). If the application or efficacy supplement is a (b)(2), complete Appendix B.

Review Classification: S ☒ P ☐  
Resubmission after withdrawal? ☐ Resubmission after refuse to file? ☐  
Chemical Classification: (1,2,3 etc.)  
Other (orphan, OTC, etc.)

Form 3397 (User Fee Cover Sheet) submitted: YES ☒ NO ☐

User Fee Status: Paid ☒ Exempt (orphan, government) ☐  
Waived (e.g., small business, public health) ☐

**NOTE:** If the NDA is a 505(b)(2) application, and the applicant did not pay a fee in reliance on the 505(b)(2) exemption (see box 7 on the User Fee Cover Sheet), confirm that a user fee is not required by contacting the User Fee staff in the Office of Regulatory Policy. The applicant is required to pay a user fee if: (1) the product described in the 505(b)(2) application is a new molecular entity or (2) the applicant claims a new indication for a use that has not been approved under section 505(b). Examples of a new indication for a use include a new indication, a new dosing regime, a new patient population, and an Rx-to-OTC switch. The best way to determine if the applicant is claiming a new indication for a use is to compare the applicant's proposed labeling to labeling that has already been approved for the product described in the application. Highlight the differences between the proposed and approved labeling. If you need assistance in determining if the applicant is claiming a new indication for a use, please contact the User Fee staff.

- Is there any 5-year or 3-year exclusivity on this active moiety in any approved (b)(1) or (b)(2) application?  
If yes, explain: YES ☐ NO ☒

Note: If the drug under review is a 505(b)(2), this issue will be addressed in detail in appendix B.

- Does another drug have orphan drug exclusivity for the same indication? YES ☐ NO ☒
- If yes, is the drug considered to be the same drug according to the orphan drug definition of sameness [21 CFR 316.3(b)(13)]?  
YES ☐ NO ☐

If yes, consult the Director, Division of Regulatory Policy II, Office of Regulatory Policy (HFD-007).

- Is the application affected by the Application Integrity Policy (AIP)?  
If yes, explain: YES ☐ NO ☒
- If yes, has OC/DMPQ been notified of the submission? YES ☐ NO ☐
- Does the submission contain an accurate comprehensive index?  
If no, explain: YES ☒ NO ☐
- Was form 356h included with an authorized signature?  
**If foreign applicant, both the applicant and the U.S. agent must sign.** YES ☒ NO ☐
- Submission complete as required under 21 CFR 314.50?  
If no, explain: YES ☒ NO ☐
- Answer 1, 2, or 3 below (do not include electronic content of labeling as an partial electronic submission).

1. This application is a paper NDA YES ☐
2. This application is an eNDA or combined paper + eNDA YES ☐  
This application is: All electronic ☐ Combined paper + eNDA ☒  
This application is in: NDA format ☐ CTD format ☒  
Combined NDA and CTD formats ☐

Does the eNDA, follow the guidance?

(<http://www.fda.gov/cder/guidance/2353fn1.pdf>)

YES ☒ NO ☐

**If an eNDA, all forms and certifications must be in paper and require a signature.**

If combined paper + eNDA, which parts of the application were submitted in electronic format?

Modules 1, 2, 4 and 5

Additional comments:

3. This application is an eCTD NDA. YES ☐  
**If an eCTD NDA, all forms and certifications must either be in paper and signed or be electronically signed.**

Additional comments:

- Patent information submitted on form FDA 3542a? YES ☒ NO ☐
- Exclusivity requested? YES, 3 Years NO ☐  
*NOTE: An applicant can receive exclusivity without requesting it; therefore, requesting exclusivity is not required.*
- Correctly worded Debarment Certification included with authorized signature? YES ☒ NO ☐  
**If foreign applicant, both the applicant and the U.S. Agent must sign the certification.**  
*NOTE: Debarment Certification should use wording in FD&C Act section 306(k)(1) i.e., "[Name of applicant] hereby certifies that it did not and will not use in any capacity the services of any person debarred under section 306 of the Federal Food, Drug, and Cosmetic Act in connection with this application." Applicant may not use wording such as "To the best of my knowledge . . ."*
- Are the required pediatric assessment studies and/or deferral/partial waiver/full waiver of pediatric studies (or request for deferral/partial waiver/full waiver of pediatric studies) included? YES ☒ NO ☐
- If the submission contains a request for deferral, partial waiver, or full waiver of studies, does the application contain the certification required under FD&C Act sections 505B(a)(3)(B) and (4)(A) and (B)? YES ☒ NO ☐
- Is this submission a partial or complete response to a pediatric Written Request? YES ☐ NO ☒  
If yes, contact PMHT in the OND-IO
- Financial Disclosure forms included with authorized signature? YES ☒ NO ☐  
**(Forms 3454 and/or 3455 must be included and must be signed by the APPLICANT, not an agent.)**  
*NOTE: Financial disclosure is required for bioequivalence studies that are the basis for approval.*
- Field Copy Certification (that it is a true copy of the CMC technical section) YES ☒ NO ☐
- PDUFA and Action Goal dates correct in tracking system? YES ☒ NO ☐  
If not, have the document room staff correct them immediately. These are the dates EES uses for calculating inspection dates.
- Drug name and applicant name correct in COMIS? If not, have the Document Room make the corrections. Ask the Doc Rm to add the established name to COMIS for the supporting IND if it is not already entered.
- List referenced IND numbers: IND 73455
- Are the trade, established/proper, and applicant names correct in COMIS? YES ☒ NO ☐  
If no, have the Document Room make the corrections.
- End-of-Phase 2 Meeting(s)? Date(s) \_\_\_\_\_ NO ☐  
If yes, distribute minutes before filing meeting.
- Pre-NDA Meeting(s)? Date(s) April 25, 2007 NO ☐  
If yes, distribute minutes before filing meeting.

- Any SPA agreements? Date(s) \_\_\_\_\_ NO ☒  
If yes, distribute letter and/or relevant minutes before filing meeting.

### Project Management

- If Rx, was electronic Content of Labeling submitted in SPL format? YES ☒ NO ☐  
If no, request in 74-day letter.
- If Rx, for all new NDAs/efficacy supplements submitted on or after 6/30/06:  
Was the PI submitted in PLR format? YES ☒ NO ☐  
If no, explain. Was a waiver or deferral requested before the application was received or in the submission? If before, what is the status of the request:
- If Rx, all labeling (PI, PPI, MedGuide, carton and immediate container labels) has been consulted to DDMAC? YES ☐ NO ☒
- If Rx, trade name (and all labeling) consulted to OSE/DMETS? YES ☒ NO ☐
- If Rx, MedGuide and/or PPI (plus PI) consulted to ODE/DSRCS? N/A ☒ YES ☐ NO ☐
- Risk Management Plan consulted to OSE/IO? N/A ☒ YES ☐ NO ☐
- If a drug with abuse potential, was an Abuse Liability Assessment, including a proposal for scheduling submitted? NA ☒ YES ☐ NO ☐

### If Rx-to-OTC Switch or OTC application:

- Proprietary name, all OTC labeling/packaging, and current approved PI consulted to OSE/DMETS? YES ☐ NO ☐
- If the application was received by a clinical review division, has DNPCE been notified of the OTC switch application? Or, if received by DNPCE, has the clinical review division been notified? YES ☐ NO ☐

### Clinical

- If a controlled substance, has a consult been sent to the Controlled Substance Staff? YES ☐ NO ☐

### Chemistry

- Did applicant request categorical exclusion for environmental assessment? YES ☒ NO ☐  
If no, did applicant submit a complete environmental assessment? YES ☐ NO ☐  
If EA submitted, consulted to EA officer, OPS? YES ☐ NO ☐
- Establishment Evaluation Request (EER) submitted to DMPQ? YES ☒ NO ☐
- If a parenteral product, consulted to Microbiology Team? YES ☐ NO ☐

ATTACHMENT

MEMO OF FILING MEETING

DATE: August 21, 2007

NDA #: 22-221

DRUG NAMES: Lidocaine hydrochloride ophthalmic gel 3.5%

APPLICANT: Akorn, Inc.

BACKGROUND: Akten (lidocaine hydrochloride) ophthalmic gel was submitted to the FDA on June 15, 2006 and assigned IND 73,445. On April 25, 2007, Akorn, Inc. met with the Division to discuss and clarify content for a New Drug Application (NDA) and submitted the NDA on June 29, 2007.

ATTENDEES: Sonal Wadhwa, MD, Wiley Chambers, MD, William Boyd, MD, Chris Khedori, PhD, Kimberly Bergman, PharmD, Jane A. Dean, RN, MSN, Maryam Rafie-Kolpin, PhD, Milton Sloan, PhD, John Metcalfe, PhD

ASSIGNED REVIEWERS (including those not present at filing meeting) :

<u>Discipline/Organization</u>	<u>Reviewer</u>
Medical:	Wadhwa
Secondary Medical:	
Statistical:	Khedouri
Pharmacology:	Rafie-Kolpin
Statistical Pharmacology:	
Chemistry:	Sloan
Environmental Assessment (if needed):	
Biopharmaceutical:	Bergman
Microbiology, sterility:	Metcalfe
Microbiology, clinical (for antimicrobial products only):	none needed
DSI:	Yes; sent on 9/5/07
OPS:	
Regulatory Project Management:	Dean
Other Consults:	SEALD consult to be sent

Per reviewers, are all parts in English or English translation? YES ☒ NO ☐  
If no, explain:

CLINICAL FILE ☒ REFUSE TO FILE ☐

- Clinical site audit(s) needed? YES ☐ NO ☒  
If no, explain:
- Advisory Committee Meeting needed? YES, date if known \_\_\_\_\_ NO ☒
- If the application is affected by the AIP, has the division made a recommendation regarding whether or not an exception to the AIP should be granted to permit review based on medical necessity or public health significance?

N/A ☒ YES ☐ NO ☐



CLINICAL MICROBIOLOGY	N/A <input checked="" type="checkbox"/>	FILE <input type="checkbox"/>	REFUSE TO FILE <input type="checkbox"/>
STATISTICS	N/A <input type="checkbox"/>	FILE <input checked="" type="checkbox"/>	REFUSE TO FILE <input type="checkbox"/>
BIOPHARMACEUTICS		FILE <input checked="" type="checkbox"/>	REFUSE TO FILE <input type="checkbox"/>
• Biopharm. study site audits(s) needed? YES			<input type="checkbox"/> NO <input checked="" type="checkbox"/>
PHARMACOLOGY/TOX	N/A <input type="checkbox"/>	FILE <input checked="" type="checkbox"/>	REFUSE TO FILE <input type="checkbox"/>
• GLP audit needed?			YES <input type="checkbox"/> NO <input type="checkbox"/>
CHEMISTRY		FILE <input checked="" type="checkbox"/>	REFUSE TO FILE <input type="checkbox"/>
• Establishment(s) ready for inspection?			YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>
• Sterile product?			YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>
If yes, was microbiology consulted for validation of sterilization?			YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>

ELECTRONIC SUBMISSION:  
Any comments:

REGULATORY CONCLUSIONS/DEFICIENCIES:  
(Refer to 21 CFR 314.101(d) for filing requirements.)

- ☐ The application is unsuitable for filing. Explain why:
- ☒ The application, on its face, appears to be well-organized and indexed. The application appears to be suitable for filing.
- ☒ No filing issues have been identified.
- ☐ Filing issues to be communicated by Day 74. List (optional):

**ACTION ITEMS:**

- ☒ Ensure that the review and chemical classification codes, as well as any other pertinent classification codes (e.g., orphan, OTC) are correctly entered into COMIS.
- ☐ If RTF, notify everybody who already received a consult request of RTF action. Cancel the EER.
- ☐ If filed and the application is under the AIP, prepare a letter either granting (for signature by Center Director) or denying (for signature by ODE Director) an exception for review.
- ☒ If filed, complete the Pediatric Page at this time. (If paper version, enter into DFS.)
- ☒ Convey document filing issues/no filing issues to applicant by Day 74.

Jane A. Dean, RN, MSN  
Regulatory Project Manager  
Version 6/14/2006

## Appendix A to NDA Regulatory Filing Review

NOTE: The term "original application" or "original NDA" as used in this appendix denotes the NDA submitted. It does not refer to the reference drug product or "reference listed drug."

An original application is likely to be a 505(b)(2) application if:

- (1) it relies on published literature to meet any of the approval requirements, and the applicant does not have a written right of reference to the underlying data. If published literature is cited in the NDA but is not necessary for approval, the inclusion of such literature will not, in itself, make the application a 505(b)(2) application,
- (2) it relies for approval on the Agency's previous findings of safety and efficacy for a listed drug product and the applicant does not own or have right to reference the data supporting that approval, or
- (3) it relies on what is "generally known" or "scientifically accepted" about a class of products to support the safety or effectiveness of the particular drug for which the applicant is seeking approval. (Note, however, that this does not mean *any* reference to general information or knowledge (e.g., about disease etiology, support for particular endpoints, methods of analysis) causes the application to be a 505(b)(2) application.)

Types of products for which 505(b)(2) applications are likely to be submitted include: fixed-dose combination drug products (e.g., heart drug and diuretic (hydrochlorothiazide) combinations); OTC monograph deviations (see 21 CFR 330.11); new dosage forms; new indications; and, new salts.

An efficacy supplement can be either a (b)(1) or a (b)(2) regardless of whether the original NDA was a (b)(1) or a (b)(2).

An efficacy supplement is a 505(b)(1) supplement if the supplement contains all of the information needed to support the approval of the change proposed in the supplement. For example, if the supplemental application is for a new indication, the supplement is a 505(b)(1) if:

- (1) The applicant has conducted its own studies to support the new indication (or otherwise owns or has right of reference to the data/studies),
- (2) No additional information beyond what is included in the supplement or was embodied in the finding of safety and effectiveness for the original application or previously approved supplements is needed to support the change. For example, this would likely be the case with respect to safety considerations if the dose(s) was/were the same as (or lower than) the original application, and,
- (3) All other "criteria" are met (e.g., the applicant owns or has right of reference to the data relied upon for approval of the supplement, the application does not rely for approval on published literature based on data to which the applicant does not have a right of reference).

An efficacy supplement is a 505(b)(2) supplement if:

- (1) Approval of the change proposed in the supplemental application would require data beyond that needed to support our previous finding of safety and efficacy in the approval of the

original application (or earlier supplement), and the applicant has not conducted all of its own studies for approval of the change, or obtained a right to reference studies it does not own. For example, if the change were for a new indication AND a higher dose, we would likely require clinical efficacy data and preclinical safety data to approve the higher dose. If the applicant provided the effectiveness data, but had to rely on a different listed drug, or a new aspect of a previously cited listed drug, to support the safety of the new dose, the supplement would be a 505(b)(2),

- (2) The applicant relies for approval of the supplement on published literature that is based on data that the applicant does not own or have a right to reference. If published literature is cited in the supplement but is not necessary for approval, the inclusion of such literature will not, in itself, make the supplement a 505(b)(2) supplement, or
- (3) The applicant is relying upon any data they do not own or to which they do not have right of reference.

If you have questions about whether an application is a 505(b)(1) or 505(b)(2) application, consult with your ODE's Office of Regulatory Policy representative.

**Appendix B to NDA Regulatory Filing Review  
Questions for 505(b)(2) Applications**

1. Does the application reference a listed drug (approved drug)? YES ☒ NO ☐

*If "No," skip to question 3.*

2. Name of listed drug(s) referenced by the applicant (if any) and NDA/ANDA #(s):  
NDA 6-488, NDA 8-816

3. Is this application for a drug that is an "old" antibiotic (as described in the draft guidance implementing the 1997 FDAMA provisions? (Certain antibiotics are not entitled to Hatch-Waxman patent listing and exclusivity benefits.)

YES ☐ NO ☒

*If "Yes," skip to question 7.*

4. Is this application for a recombinant or biologically-derived product?

YES ☐ NO ☒

*If "Yes" contact your ODE's Office of Regulatory Policy representative.*

5. The purpose of the questions below (questions 5 to 6) is to determine if there is an approved drug product that is equivalent or very similar to the product proposed for approval that should be referenced as a listed drug in the pending application.

- (a) Is there a pharmaceutical equivalent(s) to the product proposed in the 505(b)(2) application that is already approved?

YES ☐ NO ☒

*(Pharmaceutical equivalents are drug products in identical dosage forms that: (1) contain identical amounts of the identical active drug ingredient, i.e., the same salt or ester of the same therapeutic moiety, or, in the case of modified release dosage forms that require a reservoir or overage or such forms as prefilled syringes where residual volume may vary, that deliver identical amounts of the active drug ingredient over the identical dosing period; (2) do not necessarily contain the same inactive ingredients; and (3) meet the identical compendial or other applicable standard of identity, strength, quality, and purity, including potency and, where applicable, content uniformity, disintegration times, and/or dissolution rates. (21 CFR 320.1(c))*

*If "No," to (a) skip to question 6. Otherwise, answer part (b and (c)).*

- (b) Is the pharmaceutical equivalent approved for the same indication for which the 505(b)(2) application is seeking approval?

YES ☐ NO ☐

- (c) Is the approved pharmaceutical equivalent(s) cited as the listed drug(s)?

YES ☐ NO ☐

*If "Yes," (c), list the pharmaceutical equivalent(s) and proceed to question 6.*

*If "No," to (c) list the pharmaceutical equivalent and contact your ODE's Office of Regulatory Policy representative.*

Pharmaceutical equivalent(s):

6. (a) Is there a pharmaceutical alternative(s) already approved? YES ☐ NO ☒

(Pharmaceutical alternatives are drug products that contain the identical therapeutic moiety, or its precursor, but not necessarily in the same amount or dosage form or as the same salt or ester. Each such drug product individually meets either the identical or its own respective compendial or other applicable standard of identity, strength, quality, and purity, including potency and, where applicable, content uniformity, disintegration times and/or dissolution rates. (21 CFR 320.1(d)) Different dosage forms and strengths within a product line by a single manufacturer are thus pharmaceutical alternatives, as are extended-release products when compared with immediate- or standard-release formulations of the same active ingredient.)

If "No," to (a) skip to question 7. Otherwise, answer part (b and (c)).

- (b) Is the pharmaceutical alternative approved for the same indication for which the 505(b)(2) application is seeking approval? YES ☐ NO ☐

- (c) Is the approved pharmaceutical alternative(s) cited as the listed drug(s)? YES ☐ NO ☐

If "Yes," to (c), proceed to question 7.

**NOTE:** If there is more than one pharmaceutical alternative approved, consult your ODE's Office of Regulatory Policy representative to determine if the appropriate pharmaceutical alternatives are referenced.

If "No," to (c), list the pharmaceutical alternative(s) and contact your ODE's Office of Regulatory Policy representative. Proceed to question 7.

Pharmaceutical alternative(s):

7. (a) Does the application rely on published literature necessary to support the proposed approval of the drug product (i.e. is the published literature necessary for the approval)?

YES ☒ NO ☐

If "No," skip to question 8. Otherwise, answer part (b).

(b) Does any of the published literature cited reference a specific (e.g. brand name) product? Note that if yes, the applicant will be required to submit patent certification for the product, see question 12.

8. Describe the change from the listed drug(s) provided for in this (b)(2) application (for example, "This application provides for a new indication, otitis media" or "This application provides for a change in dosage form, from capsules to solution").

9. Is the application for a duplicate of a listed drug and eligible for approval under section 505(j) as an ANDA? (Normally, FDA may refuse-to-file such NDAs (see 21 CFR 314.101(d)(9)). YES ☐ NO ☐

10. Is the application for a duplicate of a listed drug whose only difference is that the extent to which the active ingredient(s) is absorbed or otherwise made available to the site of action less than that of the reference listed drug (RLD)? (See 314.54(b)(1)). If yes, the application may be refused for filing under 21 CFR 314.101(d)(9)). YES ☐ NO ☒

11. Is the application for a duplicate of a listed drug whose only difference is that the rate at which the product's active ingredient(s) is absorbed or made available to the site of action is unintentionally less than that of the RLD (see 21 CFR 314.54(b)(2))? If yes, the application may be refused for filing under 21 CFR 314.101(d)(9). YES ☐ NO ☒

12. Are there certifications for each of the patents listed in the Orange Book for the listed drug(s) referenced by the applicant (see question #2)? (This is different from the patent declaration submitted on form FDA 3542 and 3542a.) YES ☐ NO ☒

13. Which of the following patent certifications does the application contain? (Check all that apply and identify the patents to which each type of certification was made, as appropriate.)

☐ Not applicable (e.g., solely based on published literature. See question # 7

☐ 21 CFR 314.50(i)(1)(i)(A)(1): The patent information has not been submitted to FDA. (Paragraph I certification)  
Patent number(s):

☐ 21 CFR 314.50(i)(1)(i)(A)(2): The patent has expired. (Paragraph II certification)  
Patent number(s):

☐ 21 CFR 314.50(i)(1)(i)(A)(3): The date on which the patent will expire. (Paragraph III certification)  
Patent number(s):

☐ 21 CFR 314.50(i)(1)(i)(A)(4): The patent is invalid, unenforceable, or will not be infringed by the manufacture, use, or sale of the drug product for which the application is submitted. (Paragraph IV certification)  
Patent number(s):

**NOTE: IF FILED, and if the applicant made a "Paragraph IV" certification [21 CFR 314.50(i)(1)(i)(A)(4)], the applicant must subsequently submit a signed certification stating that the NDA holder and patent owner(s) were notified the NDA was filed [21 CFR 314.52(b)]. The applicant must also submit documentation showing that the NDA holder and patent owner(s) received the notification [21 CFR 314.52(e)]. OND will contact you to verify that this documentation was received.**

☐ 21 CFR 314.50(i)(3): Statement that applicant has a licensing agreement with the patent owner (must also submit certification under 21 CFR 314.50(i)(1)(i)(A)(4) above).  
Patent number(s):

☐ Written statement from patent owner that it consents to an immediate effective date upon approval of the application.  
Patent number(s):

☒ 21 CFR 314.50(i)(1)(ii): No relevant patents.

☐ 21 CFR 314.50(i)(1)(iii): The patent on the listed drug is a method of use patent and the labeling for the drug product for which the applicant is seeking approval does not include any indications that are covered by the use patent as described in the corresponding use code in the Orange Book. Applicant must provide a statement that the method of use patent does not claim any of the proposed indications. (Section viii statement)  
Patent number(s):

14. Did the applicant:

- Identify which parts of the application rely on the finding of safety and effectiveness for a listed drug or published literature describing a listed drug or both? For example, pharm/tox section of application relies on finding of preclinical safety for a listed drug.

YES ☒ NO ☐

*If "Yes," what is the listed drug product(s) and which sections of the 505(b)(2) application rely on the finding of safety and effectiveness or on published literature about that listed drug*

Lidocaine hydrochloride

Pharmacology/toxicology safety and efficacy  
Clinical safety and efficacy

*Was this listed drug product(s) referenced by the applicant? (see question # 2)*

YES ☒ NO ☐

- Submit a bioavailability/bioequivalence (BA/BE) study comparing the proposed product to the listed drug(s)?

N/A ☐ YES ☐ NO ☒

15. (a) Is there unexpired exclusivity on this listed drug (for example, 5 year, 3 year, orphan or pediatric exclusivity)? Note: this information is available in the Orange Book.

YES ☐ NO ☒

If "Yes," please list:

Application No.	Product No.	Exclusivity Code	Exclusivity Expiration

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/s/

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Jane Dean

11/20/2007 02:46:39 PM

CSO





DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service

Food and Drug Administration  
Rockville, MD 20857

**FILING COMMUNICATION**

NDA 22-221

Akorn, Inc.  
Attention: Sam Boddapati, PhD  
Vice President, Regulatory Affairs  
2500 Millbrook Drive  
Buffalo Grove, IL 60089

Dear Dr. Boddapati

Please refer to your new drug application (NDA) dated June 29, 2007, received August 2, 2007, submitted pursuant to section 505(b)(2) of the Federal Food, Drug, and Cosmetic Act, for Akten™ (lidocaine hydrochloride ophthalmic gel), 3.5%.

We have completed our filing review and have determined that your application is sufficiently complete to permit a substantive review. Therefore, this application is considered filed 60 days after the date we received your application in accordance with 21 CFR 314.101(a). The review classification for this application is Standard. Therefore, the user fee goal date is June 2, 2008.

At this time, we are notifying you that, we have not identified any potential review issues. Please note that our filing review is only a preliminary evaluation of the application and is not indicative of deficiencies that may be identified during our review.

All applications for new active ingredients, new dosage forms, new indications, new routes of administration, and new dosing regimens are required to contain an assessment of the safety and effectiveness of the product in pediatric patients unless this requirement is waived or deferred. We acknowledge receipt of your request for a waiver of pediatric studies for this application for pediatric patients 0 – 18 years.

NDA 22-221  
Page 2

If you have any questions, call Jane A. Dean, RN, MSN, Regulatory Health Project Manager, at (301) 796-102.

Sincerely,

*{See appended electronic signature page}*

Wiley A. Chambers, MD  
Acting Director  
Division of Anti-Inflammatory and Ophthalmology Products  
Office of Antimicrobial Products  
Center for Drug Evaluation and Research

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/s/

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Wiley Chambers  
10/15/2007 05:26:52 PM

# MEMORANDUM



DEPARTMENT OF HEALTH AND HUMAN SERVICES  
PUBLIC HEALTH SERVICE  
FOOD AND DRUG ADMINISTRATION  
CENTER FOR DRUG EVALUATION AND RESEARCH

---

**DATE:** 13 August 2007

**TO:** Jane Dean  
Regulatory Health Project Manager  
OND/OAP/DAIOP

**FROM:** John W. Metcalfe, Ph.D.  
Review Microbiologist  
CDER/OPS/New Drug Microbiology Staff  
(301) 796-1576  
FAX (301) 796-9737

**SUBJECT:** NDA 22-221 Filing Meeting

---

A brief microbiology review of NDA 22-221 has been performed for the purpose of determining the filing status of the application.

NDA 22-221 is sufficient for filing with regard to the informational content representative of the microbiological quality of the subject drug product. The following comment should be communicated to the applicant:

The finished product specification for Akten™ Ophthalmic Gel, 3.5% should include a specification for bacterial endotoxins. Please add a bacterial endotoxins specification with a limit of NMT \_\_\_\_\_

b(4)

END

## PDUFA Clock Restart

(This form must be completed upon applicant removal from the arrears list.)

**Applicant:** Akorn, Inc.

**Date Firm Removed From Arrears List (Payment Date):** August 2, 2007

NDA #	Supplement (S) or Reviewable Unit (RU) #
22-221	Original NDA submission

**PROJECT MANAGER:** Dean

HFD-520

### NOTES:

1. The user fee clock restarts on the date the firm was removed from arrears list. This date is from the daily "User Fee Payment & Arrears List" e-mail.
2. In DFS, link the form only to the initial submission of the NDA (original N document) or the supplement (base document) or the Reviewable Unit (RU).
3. This form performs different functions depending on how it is checked into DFS.
  - a. If checked in as:  
Document type: "FORMS"  
Form group: "ADMINISTRATIVE"  
Form name: "PDUFA Clock Restart"  
then it informs the DDR to create an AR document, which restarts the clock as of the payment date.
  - b. If checked in as:  
Document type: "FORMS"  
Form group: "ADMINISTRATIVE"  
Form name: "Establishment UN & PDUFA Clock Restart"  
then it informs the DDR to stop the clock with an UN decision as of the submission receipt date and also create an AR document, which restarts the clock as of the payment date.
  - c. If checked in as:  
Document type: "FORMS"  
Form group: "ADMINISTRATIVE"  
Form name: "Application UN & PDUFA Clock Restart"  
then it informs the DDR to stop the clock with an UN decision as of the submission receipt date plus 5 calendar days and also create an AR document, which restarts the clock as of the payment date.
4. The document room will create a document with amendment type "AR" for each listed application/supplement/reviewable unit on the form. The payment date will be used as the letter date, stamp date, and decision date. After this document has been created, prepare an "Acknowledge Receipt of Owed User Fee" letter and link it to the "AR" document in DFS.

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/s/

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Jane Dean  
8/3/2007 10:40:25 AM

DEPARTMENT OF HEALTH AND HUMAN SERVICES PUBLIC HEALTH SERVICE FOOD AND DRUG ADMINISTRATION		REQUEST FOR CONSULTATION		
TO (Office/Division): Suzanne Berkman, PharmD Division of Drug Marketing, Advertising, and Communications (DDMAC), HFD-420			FROM (Name, Office/Division, and Phone Number of Requestor): Jane Dean, RN, MSN, Project Manager DAIOP, x61202	
DATE July 30, 2007	IND NO.	NDA NO. 22-221	TYPE OF DOCUMENT NDA	DATE OF DOCUMENT June 29, 2007
NAME OF DRUG Akten™ (lidocaine hydrochloride ophthalmic gel, 3.5%)		PRIORITY CONSIDERATION Standard	CLASSIFICATION OF DRUG Ophthalmic	DESIRED COMPLETION DATE November 15, 2007
NAME OF FIRM: Akorn, Inc.				
REASON FOR REQUEST				
I. GENERAL				
<input type="checkbox"/> NEW PROTOCOL <input type="checkbox"/> PROGRESS REPORT <input type="checkbox"/> NEW CORRESPONDENCE <input type="checkbox"/> DRUG ADVERTISING <input type="checkbox"/> ADVERSE REACTION REPORT <input type="checkbox"/> MANUFACTURING CHANGE / ADDITION <input type="checkbox"/> MEETING PLANNED BY <input type="checkbox"/> PRE-NDA MEETING <input type="checkbox"/> END-OF-PHASE 2a MEETING <input type="checkbox"/> END-OF-PHASE 2 MEETING <input type="checkbox"/> RESUBMISSION <input type="checkbox"/> SAFETY / EFFICACY <input type="checkbox"/> PAPER NDA <input type="checkbox"/> CONTROL SUPPLEMENT <input type="checkbox"/> RESPONSE TO DEFICIENCY LETTER <input type="checkbox"/> FINAL PRINTED LABELING <input type="checkbox"/> LABELING REVISION <input type="checkbox"/> ORIGINAL NEW CORRESPONDENCE <input type="checkbox"/> FORMULATIVE REVIEW <input checked="" type="checkbox"/> OTHER (SPECIFY BELOW):				
II. BIOMETRICS				
<input type="checkbox"/> PRIORITY P NDA REVIEW <input type="checkbox"/> END-OF-PHASE 2 MEETING <input type="checkbox"/> CONTROLLED STUDIES <input type="checkbox"/> PROTOCOL REVIEW <input type="checkbox"/> OTHER (SPECIFY BELOW): <input type="checkbox"/> CHEMISTRY REVIEW <input type="checkbox"/> PHARMACOLOGY <input type="checkbox"/> BIOPHARMACEUTICS <input type="checkbox"/> OTHER (SPECIFY BELOW):				
III. BIOPHARMACEUTICS				
<input type="checkbox"/> DISSOLUTION <input type="checkbox"/> BIOAVAILABILITY STUDIES <input type="checkbox"/> PHASE 4 STUDIES <input type="checkbox"/> DEFICIENCY LETTER RESPONSE <input type="checkbox"/> PROTOCOL - BIOPHARMACEUTICS <input type="checkbox"/> IN-VIVO WAIVER REQUEST				
IV. DRUG SAFETY				
<input type="checkbox"/> PHASE 4 SURVEILLANCE/EPIDEMIOLOGY PROTOCOL <input type="checkbox"/> DRUG USE, e.g., POPULATION EXPOSURE, ASSOCIATED DIAGNOSES <input type="checkbox"/> CASE REPORTS OF SPECIFIC REACTIONS (List below) <input type="checkbox"/> COMPARATIVE RISK ASSESSMENT ON GENERIC DRUG GROUP <input type="checkbox"/> REVIEW OF MARKETING EXPERIENCE, DRUG USE AND SAFETY <input type="checkbox"/> SUMMARY OF ADVERSE EXPERIENCE <input type="checkbox"/> POISON RISK ANALYSIS				
V. SCIENTIFIC INVESTIGATIONS				
<input type="checkbox"/> CLINICAL <input type="checkbox"/> NONCLINICAL				
COMMENTS / SPECIAL INSTRUCTIONS: Please provide a labeling review of NDA 22-221. PLR and SPL can be found at: \\Cdcsesub1\nonec\td\N22221\N 000\2007-06-29\labeling Any questions, please call me at x61202.  PDUFA DATE: May 2, 2008 CC: Archival IND/NDA 22-221 HFD-520 /Division File HFD-Dean/RPM HFD-520/Reviewers and Team Leaders				
SIGNATURE OF REQUESTOR Jane A. Dean, RN, MSN/301-796-1202			METHOD OF DELIVERY (Check one) <input checked="" type="checkbox"/> DFS <input type="checkbox"/> EMAIL <input type="checkbox"/> MAIL <input type="checkbox"/> HAND	
PRINTED NAME AND SIGNATURE OF RECEIVER			PRINTED NAME AND SIGNATURE OF DELIVERER	

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/s/

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Jane Dean

7/30/2007 04:24:02 PM



DEPARTMENT OF HEALTH AND HUMAN SERVICES PUBLIC HEALTH SERVICE FOOD AND DRUG ADMINISTRATION		<b>REQUEST FOR CONSULTATION</b>		
TO (Division/Office): Director, Division of Medication Errors and Technical Support (DMETS), HFD-420, WO22, RM 4447		FROM: Jane A. Dean, RN, MSN, Project Manager DAIOP, x61202		
DATE July 30, 2007	IND NO.	NDA NO. 22-221	TYPE OF DOCUMENT NDA	DATE OF DOCUMENT June 29, 2007
NAME OF DRUG Akten™ (lidocaine hydrochloride ophthalmic gel 3.5%)		PRIORITY CONSIDERATION Standard	CLASSIFICATION OF DRUG Ophthalmic	DESIRED COMPLETION DATE November 15, 2007
NAME OF FIRM: Akorn, Inc.				
REASON FOR REQUEST				
I. GENERAL				
<div style="display: flex; justify-content: space-between;"> <div style="width: 30%;"> <input type="checkbox"/> NEW PROTOCOL  <input type="checkbox"/> PROGRESS REPORT  <input type="checkbox"/> NEW CORRESPONDENCE  <input type="checkbox"/> DRUG ADVERTISING  <input type="checkbox"/> ADVERSE REACTION REPORT  <input type="checkbox"/> MANUFACTURING CHANGE/ADDITION  <input type="checkbox"/> MEETING PLANNED BY         </div> <div style="width: 30%;"> <input type="checkbox"/> PRE-NDA MEETING  <input type="checkbox"/> END OF PHASE II MEETING  <input type="checkbox"/> RESUBMISSION  <input type="checkbox"/> SAFETY/EFFICACY  <input type="checkbox"/> PAPER NDA  <input type="checkbox"/> CONTROL SUPPLEMENT         </div> <div style="width: 30%;"> <input type="checkbox"/> RESPONSE TO DEFICIENCY LETTER  <input type="checkbox"/> FINAL PRINTED LABELING  <input type="checkbox"/> LABELING REVISION  <input type="checkbox"/> ORIGINAL NEW CORRESPONDENCE  <input type="checkbox"/> FORMULATIVE REVIEW  <input checked="" type="checkbox"/> OTHER (SPECIFY BELOW): Trade name review         </div> </div>				
II. BIOMETRICS				
STATISTICAL EVALUATION BRANCH		STATISTICAL APPLICATION BRANCH		
<input type="checkbox"/> TYPE A OR B NDA REVIEW <input type="checkbox"/> END OF PHASE II MEETING <input type="checkbox"/> CONTROLLED STUDIES <input type="checkbox"/> PROTOCOL REVIEW <input type="checkbox"/> OTHER (SPECIFY BELOW):		<input type="checkbox"/> CHEMISTRY REVIEW <input type="checkbox"/> PHARMACOLOGY <input type="checkbox"/> BIOPHARMACEUTICS <input type="checkbox"/> OTHER (SPECIFY BELOW):		
III. BIOPHARMACEUTICS				
<input type="checkbox"/> DISSOLUTION <input type="checkbox"/> BIOAVAILABILITY STUDIES <input type="checkbox"/> PHASE IV STUDIES		<input type="checkbox"/> DEFICIENCY LETTER RESPONSE <input type="checkbox"/> PROTOCOL-BIOPHARMACEUTICS <input type="checkbox"/> IN-VIVO WAIVER REQUEST		
IV. DRUG EXPERIENCE				
<input type="checkbox"/> PHASE IV SURVEILLANCE/EPIDEMIOLOGY PROTOCOL <input type="checkbox"/> DRUG USE e.g. POPULATION EXPOSURE, ASSOCIATED DIAGNOSES <input type="checkbox"/> CASE REPORTS OF SPECIFIC REACTIONS (List below) <input type="checkbox"/> COMPARATIVE RISK ASSESSMENT ON GENERIC DRUG GROUP		<input type="checkbox"/> REVIEW OF MARKETING EXPERIENCE, DRUG USE AND SAFETY <input type="checkbox"/> SUMMARY OF ADVERSE EXPERIENCE <input type="checkbox"/> POISON RISK ANALYSIS		
V. SCIENTIFIC INVESTIGATIONS				
<input type="checkbox"/> CLINICAL		<input type="checkbox"/> PRECLINICAL		
COMMENTS/SPECIAL INSTRUCTIONS: Please review proposed trade name. Label can be found in the EDR at \\Cdsub1\nonectd\N22221\N 000\2007-06-29\labeling Any questions, please call me at x61202.				
PDUA DATE: May 2, 2008 CC: Archival IND/NDA 22-221 HFD-520 /Division File HFD-Dean//RPM HFD-520/Reviewers and Team Leaders				
NAME AND PHONE NUMBER OF REQUESTER ie A. Dean, RN, MSN/301-796-1202		METHOD OF DELIVERY (Check one) <input checked="" type="checkbox"/> DFS ONLY <input type="checkbox"/> MAIL <input type="checkbox"/> HAND		
SIGNATURE OF RECEIVER		SIGNATURE OF DELIVERER		

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/s/

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Jane Dean

7/30/2007 04:20:27 PM



DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service  
Food and Drug Administration  
Rockville, MD 20857

IND 73,445

Akorn, Inc.  
Attention: Sam Boddapati, PhD  
Vice President, Regulatory Affairs  
2500 Millbrook Drive  
Buffalo Grove, IL 60089-4694

Dear Dr. Boddapati:

Please refer to your Investigational New Drug Application (IND) file for AKTEN™ (lidocaine hydrochloride ophthalmic 1 3.5%.

b(4)

We also refer to the meeting between representatives of your firm and the FDA on April 25, 2007. The purpose of the meeting was to clarify the content of your New Drug Application (NDA) with regard to strength — 1 3.5% and clinical endpoints prior to submission.

b(4)

The official minutes of that meeting are enclosed. You are responsible for notifying us of any significant differences in understanding regarding the meeting outcomes.

If you have any questions, please call Jane A. Dean, RN, MSN, Regulatory Health Project Manager, at 301-796-1202.

Sincerely,

*{See appended electronic signature page}*

Janice Soreth, MD  
Director  
Division of Anti-Infective and Ophthalmology Products  
Office of Antimicrobial Products  
Center for Drug Evaluation and Research

Enclosure



## MEMORANDUM OF MEETING MINUTES

**MEETING DATE:** April 25, 2007  
**TIME:** 9:00 am – 9:30 am

**LOCATION:** Conference Room 1415, Building 22  
10903 New Hampshire Avenue  
Silver Spring, MD 20903

**APPLICATION (DRUG):** IND 73,445 (AKTEN™ (lidocaine hydrochloride) Ophthalmic  
[ ] 3.5%)

**INDICATION:** Local anesthetic for ocular surface anesthesia during  
ophthalmologic procedures

**SPONSOR:** Akorn, Inc.

**TYPE OF MEETING:** PreNDA Meeting  
**MEETING CHAIR:** Wiley A. Chambers, MD  
**MEETING RECORDER:** Jane A. Dean, RN, MSN

b(4)

### FDA PARTICIPANTS

#### Division of Anti-Infective and Ophthalmology Products:

Charles Bonapace, PharmD	Clinical Pharmacology Team Leader (Acting)
William Boyd, MD	Medical Team Leader
Wiley A. Chambers, MD	Deputy Director
Jane A. Dean, RN, MSN	Project Manager
Yunfan Deng, PhD	Statistical Reviewer
Jennifer Harris, MD	Medical Reviewer
Lucious Lim, MD	Medical Reviewer
Rhea Lloyd, MD	Medical Reviewer
Martin Nevitt, MD	Medical Reviewer
Maryam Rafie-Kolpin, PhD	Pharmacology/Toxicology Reviewer
Bala Shanmugam, PhD	Chemistry Reviewer
Janice Soreth, MD	Director
Sonal Wadhwa, MD	Medical Reviewer

**EXTERNAL PARTICIPANTS**

**Akorn, Inc.**

Sam Boddapati, PhD

VP of Regulatory Affairs

Abu Alam, PhD

Senior VP of Product Development & Business Development

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Consultant

b(4)

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J

Consultant

b(4)

**PURPOSE OF THE MEETING:** Pre NDA meeting with the Division to discuss the clinical study results and the filing of an NDA.

**BACKGROUND:** On December 22, 2005, a Pre-Investigational Drug Application (PIND) was established. It was followed by an Investigational Drug Application (IND) submitted on June 15, 2006. The Division received a Pre New Drug Application (NDA) Meeting Request on March 14, 2007 to discuss the clinical study results the Sponsor plans to include in their NDA submission anticipated for May 2007. The meeting was granted on March 16, 2007. The Sponsor sent in the meeting package on March 30, 2007 which contained the questions for discussion. Preliminary responses to the questions were faxed to the Sponsor on April 16, 2007 and are identified as "FDA Response to Question X." Discussion taking place during the meeting are captured following each question as Meeting Comments."

**QUESTIONS:**

**1.1 Clinical Questions**

Akorn believes the results of the double-blind randomized study demonstrate the efficacy of Akten through the achievement of the primary endpoint outlined in the clinical protocol. The proportion of subjects who achieved anesthesia in 5 minutes was comparable across the Akten dose groups and was significantly greater than the sham treatment ( $p < 0.001$ ). Anesthesia was achieved by 45 of 51 subjects (88%), 47 of 53 subjects (89%), and 47 of 51 subjects (92%), respectively, in the Akten 1.5%, 2.5%, and 3.5% groups. Only 12 of the 54 subjects (22%) in the sham group achieved anesthesia.

**Question 1:** Does the Agency agree that the primary end point has been met based on the data presented in the Clinical Study Report (CSR)?

**FDA Response to Question 1:** *The Agency agrees that the pre-specified primary endpoint of "ocular surface anesthesia within 5 minutes of administration" is an acceptable primary endpoint. However, whether the primary endpoint has been met is a review issue. This determination will be made upon the review of the NDA.*

**Meeting Comments:** There was a discussion about the number of concentrations that could be marketed. The Division pointed out the difficulty in justifying the different concentrations and stated that it was unlikely that more than one concentration would be justifiable.

When asked by the Sponsor if they should exclude the outlier in the 2.5% group, the Division said that was acceptable but an explanation should be provided why that data point was excluded.

Across all treatment groups, duration of anesthesia ranged from 0 seconds to 7192 seconds. Mean durations for the Akten 1.5%, 2.5%, and 3.5% groups (614 seconds, 823 seconds, and 802 seconds, respectively) were significantly longer ( $p < 0.001$ ) than those of the sham group (171 seconds). The value of 7192 seconds is considered an outlier in the 2.5% group. When this outlier value was excluded, duration of anesthesia demonstrated a clear pattern of increasing anesthesia duration with increasing dose. Among subjects who achieved anesthesia, mean anesthesia durations were 696 seconds (approximately 12 minutes), 792 seconds (approximately 13 minutes), and 870 seconds (approximately 15 minutes) for the Akten 1.5%, 2.5%, and 3.5% groups, respectively. Based on this data, Akorn believes that Akten is efficacious in achieving sustained anesthesia sufficient for a wide range of ophthalmologic procedures.

**Question 2a:** Based on the data presented in the CSR, does the Agency agree that the secondary end point of anesthesia duration has been met?

**FDA Response to Question 2a:** *The Agency agrees that the pre-specified secondary endpoint of "anesthesia duration" is an acceptable secondary endpoint. However, whether this endpoint has been met is a review issue. This determination will be made upon the review of the NDA.*

**Meeting Comment:** No further discussion was necessary.

**Question 2b:** Does the Agency concur that Akten has a sustained anesthetic effect sufficient over a clinically meaningful period of time?

**FDA Response to Question 2b:** *This question cannot be answered at this time. This is a review issue. A determination will be made upon review of the NDA.*

**Meeting Comment:** No further discussion was necessary.

In current ophthalmologic practice, there is a need for 1) a shorter duration topical anesthetic for office based ophthalmic procedures and tests that last for less than 10 minutes and 2) longer duration topical anesthetic that require an extended treatment time for procedures that last for 10-30 minutes with multiple application every 10 to 15 minutes. [ b(4)

Access to two distinct anesthetic durations of this formulation would allow physicians to tailor the anesthetic needs of the patient to the clinical situation. ]

**Question 3a:** Does the Agency agree that the relationship between Akten dose and anesthesia duration observed in the clinical study supports the proposed marketing — of Akten, — 3.5%? b(4)

**FDA Response to Question 3a:** *This question cannot be definitively answered at this time. This is a review issue. However, based on a preliminary evaluation of the summary information provided in the meeting package, there does not appear to be enough data to support the marketing [ ] of the drug product. A final determination will be made upon review of the NDA.* b(4)

**Meeting Comment:** No further discussion was necessary.

**Question 3b:** Does the Agency agree that Akten — 3.5% — address the need for [ ] anesthetic effects, respectively? b(4)

**FDA Response to Question 3b:** *No. See response to Question 3(a) above.*

**Meeting Comment:** No further discussion was necessary.

**Question 3c:** If the Agency agrees with this approach, Akorn intends to file the NDA for the approval of Akten \ — 3.5% \ — . b(4)

**FDA Response to Question 3c:** *See response to Question 3(a) above.*

**Meeting Comment:** No further discussion was necessary.

Doses of Akten 1.5%, 2.5%, and 3.5% were well tolerated by the subjects in the pivotal study, and the incidence of AEs was low and comparable across dose groups. There were no serious adverse events reported during the clinical study. The most frequently occurring AEs were conjunctival hyperemia and conjunctival hemorrhage, which were primarily caused by the study

testing technique and not considered to be related to the study drug. Akorn believes the safety data described in the CSR demonstrate the safety of Akten for topical ocular anesthesia.

**Question 4:** Does the Agency concur that the safety results from the double-blind randomized study are sufficient to demonstrate the safety of Akten for use as a topical ocular anesthetic?

**FDA Response to Question 4:** This question cannot be definitively answered at this time. This is a review issue. However, you should be aware that the safety data from the clinical study by itself is not adequate to support filing of the NDA. The NDA has to be supported with additional data. The source of this data may be from published literatures or approved NDAs. A final determination will be made upon review of the NDA.

**Meeting Comment:** No further discussion was necessary.

The only other currently approved topical ocular anesthetic, Proparacaine Hydrochloride 0.5%, contains the preservative benzalkonium hydrochloride which can cause allergic reactions that are associated with corneal toxicity. Whereas, Akten has been formulated to be a viscous solution using hydroxypropylmethyl cellulose and is preservative free. The viscous solution stays on the eye longer which allows for extended corneal contact and the potential for more effective anesthesia at a lower concentration of the drug. For this reason, Akorn believes that Akten is eligible for priority review as it fills an unmet need for a preservative-free topical anesthetic with extended corneal contact and sustained anesthetic effect.

**Question 5a:** Does the Agency agree that Akten fills the gap of an “unmet” need for a topical anesthetic that is preservative free and that stays on the eye longer for a sustained anesthetic effect?

**FDA Response to Question 5a:** *Disagree. There is another approved topical ocular anesthetic that is currently marketed. Sponsor has not provided any data that demonstrates Akten is significantly better as compared to the currently marketed product.*

**Meeting Comments:** The Division clarified when a drug can be reviewed under a “Priority” review. If there are other drug products approved for the same indication, a head to head comparison with the drugs already on the market must be conducted demonstrating that the new product is superior to the approved products.

**Question 5b:** Does the Agency concur that Akten qualifies for a “Priority Review” based on the “unmet” need for a topical anesthetic?

**FDA Response to Question 5b:** *No.*



**Meeting Comments:** See meeting comments under Question 5a.

The proposed package insert for Akten — 3.5% provided in **Attachment 2** describes the intended uses of Akten in    ophthalmic procedures.

b(4)

**Question 6:** Does the Agency agree that the proposed labeling is acceptable and supported by the results of the clinical study?

**FDA Response to Question 6:** *This question cannot be answered at this time. Labeling issues are deferred until review of the NDA has been completed.*

**Additional Clinical Comments:**

b(4)

**Meeting Comments:**   

b(4)

## 1.2 Pre-clinical Questions

The safety and effectiveness of both the active and inactive ingredients, lidocaine hydrochloride and hydroxypropylmethyl cellulose, have been established in a number of approved NDA/ANDAs. Akorn feels that there is no need to cite these pre-clinical studies in the NDA, but rather intends to base the pre-clinical section of the NDA on cross references to previously approved regulatory applications.

**Question 7:** Does the Agency agree with this approach?

**FDA Response to Question 7:** *Yes, cross references to previously approved lidocaine applications are acceptable to support the required labeling sections. The sponsor should provide the Division with a brief annotated summary of relevant nonclinical information for this drug.*

**Meeting Comment:** No additional meeting comments.

### **1.3 Chemistry, Manufacturing and Control**

Akorn is proposing to file the NDA with CMC data on 3 exhibit lots. The clinical lots submitted in the IND will be used as the first exhibit lot as these lots were manufactured in the commercial manufacturing area under cGMP condition. The other two exhibit lots will be manufactured at the commercial scale to support approval of the NDA.

#### **Question 8: Does the Agency agree with this approach?**

**FDA Response to Question 8:** Yes, the proposed approach is acceptable. Please clarify how the first exhibit lot is selected from the clinical lots. We recommend that you submit the batch analysis data for the clinical lots along with the other two exhibit lots.

**Meeting Comment:** No further discussion was necessary.

### **1.4 NDA Filing Format**

Akorn will file this NDA under 505(b)(2) regulations as other dosage forms of lidocaine hydrochloride have been proven to be safe and effective for indications other than the ophthalmic indication.

#### **Question 9: Does the Agency concur that a 505(b)(2) submission is appropriate for Akten?**

**FDA Response to Question 9:** *Concur that a 505(b)(2) submission is appropriate. However, in order to support the filing of a 505(b)(2) NDA application, the Agency expects the submission to include at least 2 adequate and well-controlled trials. For this application, you should be aware that the safety and efficacy data from the clinical study by itself is not adequate to support filing of the NDA. The NDA has to be supported with additional safety and efficacy data. The source of this data may be from published literatures or other approved lidocaine NDAs.*

**Meeting Comment:** No further discussion was necessary.

Akorn will file this NDA in CTD format. The clinical section (Module 5) will be filed electronically and CMC (Module 3) will be filed as a paper copy.

#### **Question 10: Is this approach acceptable to the Division?**

**FDA Response to Question 10:** *Acceptable.*

**Meeting Comment:** No further discussion was necessary.

The CSR Akorn intends to include in the NDA will be formatted as shown in Attachment 1.

**Question 11: Is this CSR format acceptable for NDA submission?**

**FDA Response to Question 11:** *Acceptable. Please note that the Agency would like at least 10% of the case report forms from your clinical trial submitted. This should include all patients who discontinued for any reason.*

**Meeting Comment:** No further discussion was necessary.

**Additional Clinical Pharmacology Comment:**

*Please submit a request for waiver of the requirement for demonstrating the in vivo bioavailability of the drug product should be included in the NDA submission (21 CFR 320.21).*

**Meeting Comments:** The Division reminded the Sponsor to include information that would be applicable to the label when the NDA is submitted.

**ACTION ITEMS:**

Action Item	Owner	Due Date
Obtain clarification about exclusivity requirements for this product	FDA	See post-meeting note below.
Send meeting minutes	FDA	May 24, 2007

**Post Meeting Note:** Determinations of 505(b)(2) User Fee exemptions and exclusivity can only be made after the NDA is submitted. Note that 505(b)(2) applications are generally excluded from application fees if they are not for a new molecular entity and not a new indication proposed for use. Exclusivity determinations are usually dependent upon whether the particular submitted study(ies) were necessary for the approval of the application.

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**This is a representation of an electronic record that was signed electronically and  
this page is the manifestation of the electronic signature.**  
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/s/

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Wiley Chambers  
5/22/2007 09:57:17 PM

Janice Soreth  
5/23/2007 02:29:07 PM

## ACTION PACKAGE CHECKLIST

APPLICATION INFORMATION		
NDA # 22-221 BLA #	NDA Supplement # BLA STN #	If NDA, Efficacy Supplement Type:
Proprietary Name: Akten™ Established/Proper Name: lidocaine hydrochloride Dosage Form: ophthalmic gel, 3.5%		Applicant: Akorn, Inc. Agent for Applicant (if applicable):
RPM: Jane A. Dean, RN, MSN		Division: 520
<div style="display: flex; justify-content: space-between;"> <div style="width: 45%;"> <p><b>NDA:</b>            NDA Application Type: <input type="checkbox"/> 505(b)(1) <input checked="" type="checkbox"/> 505(b)(2)            Efficacy Supplement: <input type="checkbox"/> 505(b)(1) <input type="checkbox"/> 505(b)(2)</p> <p>(A supplement can be either a (b)(1) or a (b)(2) regardless of whether the original NDA was a (b)(1) or a (b)(2). Consult page 1 of the NDA Regulatory Filing Review for this application or Appendix A to this Action Package Checklist.)</p> </div> <div style="width: 50%;"> <p><b>505(b)(2) Original NDAs and 505(b)(2) NDA supplements:</b>            Listed drug(s) referred to in 505(b)(2) application (include NDA/ANDA #(s) and drug name(s)):</p> <p>NDA 6488, Xylocaine, 1-2% injectable solution            NDA 8816, Xylocaine 2% jelly</p> <p>Provide a brief explanation of how this product is different from the listed drug.</p> <p>A lidocaine gel formulation is theorized to have longer contact time with pain-sensitive ocular structures that could lead to better anesthesia.</p> <p><input type="checkbox"/> If no listed drug, check here and explain:</p> <p><b>Prior to approval, review and confirm the information previously provided in Appendix B to the Regulatory Filing Review by re-checking the Orange Book for any new patents and pediatric exclusivity. If there are any changes in patents or exclusivity, notify the OND ADRA immediately and complete a new Appendix B of the Regulatory Filing Review.</b></p> <p><input type="checkbox"/> No changes      <input type="checkbox"/> Updated            Date of check:</p> <p><b>If pediatric exclusivity has been granted or the pediatric information in the labeling of the listed drug changed, determine whether pediatric information needs to be added to or deleted from the labeling of this drug.</b></p> <p><b>On the day of approval, check the Orange Book again for any new patents or pediatric exclusivity.</b></p> </div> </div>		
❖ User Fee Goal Date Action Goal Date (if different)		October 11, 2008
❖ Actions		
• Proposed action		<input checked="" type="checkbox"/> AP <input type="checkbox"/> TA <input type="checkbox"/> AE <input type="checkbox"/> NA <input type="checkbox"/> CR
• Previous actions (specify type and date for each action taken)		<input type="checkbox"/> None

The **Application Information** section is (only) a checklist. The **Contents of Action Package** section (beginning on page 5) lists the documents to be included in the Action Package.

Advertising ( <i>approvals only</i> ) Note: If accelerated approval (21 CFR 314.510/601.41), advertising MUST have been submitted and reviewed ( <i>indicate dates of reviews</i> )		<input checked="" type="checkbox"/> Requested in AP letter <input type="checkbox"/> Received and reviewed
❖ Application <sup>2</sup> Characteristics		
Review priority: <input checked="" type="checkbox"/> Standard <input type="checkbox"/> Priority Chemical classification (new NDAs only): <div style="display: flex; justify-content: space-between;"> <div> <input type="checkbox"/> Fast Track  <input type="checkbox"/> Rolling Review  <input type="checkbox"/> Orphan drug designation         </div> <div> <input type="checkbox"/> Rx-to-OTC full switch  <input type="checkbox"/> Rx-to-OTC partial switch  <input type="checkbox"/> Direct-to-OTC         </div> </div> <div style="display: flex; justify-content: space-between;"> <div>           NDAs: Subpart H  <input type="checkbox"/> Accelerated approval (21 CFR 314.510)  <input type="checkbox"/> Restricted distribution (21 CFR 314.520)            Subpart I  <input type="checkbox"/> Approval based on animal studies   <input type="checkbox"/> Submitted in response to a PMR  <input type="checkbox"/> Submitted in response to a PMC         </div> <div>           BLAs: Subpart E  <input type="checkbox"/> Accelerated approval (21 CFR 601.41)  <input type="checkbox"/> Restricted distribution (21 CFR 601.42)            Subpart H  <input type="checkbox"/> Approval based on animal studies         </div> </div> <p>Comments:</p>		
❖ Application Integrity Policy (AIP) <a href="http://www.fda.gov/ora/compliance_ref/aip_page.html">http://www.fda.gov/ora/compliance_ref/aip_page.html</a>		
• Applicant is on the AIP		<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
• This application is on the AIP		<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
• If yes, exception for review granted ( <i>file Center Director's memo in Administrative/Regulatory Documents section, with Administrative Reviews</i> )		<input type="checkbox"/> Yes
• If yes, OC clearance for approval ( <i>file communication in Administrative/Regulatory Documents section with Administrative Reviews</i> )		<input type="checkbox"/> Yes <input type="checkbox"/> Not an AP action
❖ Date reviewed by PeRC ( <i>required for approvals only</i> ) If PeRC review not necessary, explain: <input type="checkbox"/>		5/29/08
❖ BLAs only: RMS-BLA Product Information Sheet for TBP has been completed and forwarded to OBPS/DRM ( <i>approvals only</i> )		<input type="checkbox"/> Yes, date
❖ BLAs only: is the product subject to official FDA lot release per 21 CFR 610.2 ( <i>approvals only</i> )		<input type="checkbox"/> Yes <input type="checkbox"/> No
❖ Public communications ( <i>approvals only</i> )		
• Office of Executive Programs (OEP) liaison has been notified of action		<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
• Press Office notified of action		<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No

<sup>2</sup> All questions in all sections pertain to the pending application, i.e., if the pending application is an NDA or BLA supplement, then questions should be answered in relation to that supplement, not in relation to the original NDA or BLA. For example, if the application is a pending BLA supplement, then a new RMS-BLA Product Information Sheet for TBP must be completed.

<ul style="list-style-type: none"> <li>Indicate what types (if any) of information dissemination are anticipated</li> </ul>	<input checked="" type="checkbox"/> None <input type="checkbox"/> HHS Press Release <input type="checkbox"/> FDA Talk Paper <input type="checkbox"/> CDER Q&As <input type="checkbox"/> Other
❖ Exclusivity	
<ul style="list-style-type: none"> <li>Is approval of this application blocked by any type of exclusivity?</li> </ul>	<input checked="" type="checkbox"/> No <input type="checkbox"/> Yes
<ul style="list-style-type: none"> <li>NDA and BLAs: Is there existing orphan drug exclusivity for the "same" drug or biologic for the proposed indication(s)? <i>Refer to 21 CFR 316.3(b)(13) for the definition of "same drug" for an orphan drug (i.e., active moiety). This definition is NOT the same as that used for NDA chemical classification.</i></li> </ul>	<input checked="" type="checkbox"/> No <input type="checkbox"/> Yes If, yes, NDA/BLA # _____ and date exclusivity expires: _____
<ul style="list-style-type: none"> <li>(b)(2) NDAs only: Is there remaining 5-year exclusivity that would bar effective approval of a 505(b)(2) application? <i>(Note that, even if exclusivity remains, the application may be tentatively approved if it is otherwise ready for approval.)</i></li> </ul>	<input checked="" type="checkbox"/> No <input type="checkbox"/> Yes If yes, NDA # _____ and date exclusivity expires: _____
<ul style="list-style-type: none"> <li>(b)(2) NDAs only: Is there remaining 3-year exclusivity that would bar effective approval of a 505(b)(2) application? <i>(Note that, even if exclusivity remains, the application may be tentatively approved if it is otherwise ready for approval.)</i></li> </ul>	<input checked="" type="checkbox"/> No <input type="checkbox"/> Yes If yes, NDA # _____ and date exclusivity expires: _____
<ul style="list-style-type: none"> <li>(b)(2) NDAs only: Is there remaining 6-month pediatric exclusivity that would bar effective approval of a 505(b)(2) application? <i>(Note that, even if exclusivity remains, the application may be tentatively approved if it is otherwise ready for approval.)</i></li> </ul>	<input checked="" type="checkbox"/> No <input type="checkbox"/> Yes If yes, NDA # _____ and date exclusivity expires: _____
<ul style="list-style-type: none"> <li>NDAs only: Is this a single enantiomer that falls under the 10-year approval limitation of 505(u)? <i>(Note that, even if the 10-year approval limitation period has not expired, the application may be tentatively approved if it is otherwise ready for approval.)</i></li> </ul>	<input checked="" type="checkbox"/> No <input type="checkbox"/> Yes If yes, NDA # _____ and date 10-year limitation expires: _____
❖ Patent Information (NDAs only)	
<ul style="list-style-type: none"> <li>Patent Information: Verify that form FDA-3542a was submitted for patents that claim the drug for which approval is sought. If the drug is an old antibiotic, skip the Patent Certification questions.</li> </ul>	<input checked="" type="checkbox"/> Verified <input type="checkbox"/> Not applicable because drug is an old antibiotic.
<ul style="list-style-type: none"> <li>Patent Certification [505(b)(2) applications]: Verify that a certification was submitted for each patent for the listed drug(s) in the Orange Book and identify the type of certification submitted for each patent.</li> </ul>	21 CFR 314.50(i)(1)(i)(A) <input type="checkbox"/> Verified 21 CFR 314.50(i)(1) <input checked="" type="checkbox"/> (ii) <input type="checkbox"/> (iii)
<ul style="list-style-type: none"> <li>[505(b)(2) applications] If the application includes a <b>paragraph III</b> certification, it cannot be approved until the date that the patent to which the certification pertains expires (but may be tentatively approved if it is otherwise ready for approval).</li> </ul>	<input checked="" type="checkbox"/> No paragraph III certification Date patent will expire _____
<ul style="list-style-type: none"> <li>[505(b)(2) applications] For each <b>paragraph IV</b> certification, verify that the applicant notified the NDA holder and patent owner(s) of its certification that the patent(s) is invalid, unenforceable, or will not be infringed (review documentation of notification by applicant and documentation of receipt of notice by patent owner and NDA holder). <i>(If the application does not include</i></li> </ul>	<input checked="" type="checkbox"/> N/A (no paragraph IV certification) <input type="checkbox"/> Verified

any paragraph IV certifications, mark "N/A" and skip to the next section below (Summary Reviews)).

- [505(b)(2) applications] For each paragraph IV certification, based on the questions below, determine whether a 30-month stay of approval is in effect due to patent infringement litigation.

Answer the following questions for each paragraph IV certification:

- (1) Have 45 days passed since the patent owner's receipt of the applicant's notice of certification?

☐ Yes ☐ No

(Note: The date that the patent owner received the applicant's notice of certification can be determined by checking the application. The applicant is required to amend its 505(b)(2) application to include documentation of this date (e.g., copy of return receipt or letter from recipient acknowledging its receipt of the notice) (see 21 CFR 314.52(e))).

If "Yes," skip to question (4) below. If "No," continue with question (2).

- (2) Has the patent owner (or NDA holder, if it is an exclusive patent licensee) submitted a written waiver of its right to file a legal action for patent infringement after receiving the applicant's notice of certification, as provided for by 21 CFR 314.107(f)(3)?

☐ Yes ☐ No

If "Yes," there is no stay of approval based on this certification. Analyze the next paragraph IV certification in the application, if any. If there are no other paragraph IV certifications, skip the rest of the patent questions.

If "No," continue with question (3).

- (3) Has the patent owner, its representative, or the exclusive patent licensee filed a lawsuit for patent infringement against the applicant?

☐ Yes ☐ No

(Note: This can be determined by confirming whether the Division has received a written notice from the (b)(2) applicant (or the patent owner or its representative) stating that a legal action was filed within 45 days of receipt of its notice of certification. The applicant is required to notify the Division in writing whenever an action has been filed within this 45-day period (see 21 CFR 314.107(f)(2))).

If "No," the patent owner (or NDA holder, if it is an exclusive patent licensee) has until the expiration of the 45-day period described in question (1) to waive its right to bring a patent infringement action or to bring such an action. After the 45-day period expires, continue with question (4) below.

- (4) Did the patent owner (or NDA holder, if it is an exclusive patent licensee) submit a written waiver of its right to file a legal action for patent infringement within the 45-day period described in question (1), as provided for by 21 CFR 314.107(f)(3)?

☐ Yes ☐ No

If "Yes," there is no stay of approval based on this certification. Analyze the next paragraph IV certification in the application, if any. If there are no other



*paragraph IV certifications, skip to the next section below (Summary Reviews).*

*If "No," continue with question (5).*

- (5) Did the patent owner, its representative, or the exclusive patent licensee bring suit against the (b)(2) applicant for patent infringement within 45 days of the patent owner's receipt of the applicant's notice of certification?

☐ Yes ☐ No

(Note: This can be determined by confirming whether the Division has received a written notice from the (b)(2) applicant (or the patent owner or its representative) stating that a legal action was filed within 45 days of receipt of its notice of certification. The applicant is required to notify the Division in writing whenever an action has been filed within this 45-day period (see 21 CFR 314.107(f)(2)). If no written notice appears in the NDA file, confirm with the applicant whether a lawsuit was commenced within the 45-day period).

*If "No," there is no stay of approval based on this certification. Analyze the next paragraph IV certification in the application, if any. If there are no other paragraph IV certifications, skip to the next section below (Summary Reviews).*

*If "Yes," a stay of approval may be in effect. To determine if a 30-month stay is in effect, consult with the OND ADRA and attach a summary of the response.*

#### CONTENTS OF ACTION PACKAGE

❖ Copy of this Action Package Checklist <sup>3</sup>	Enclosed
<b>Officer/Employee List</b>	
❖ List of officers/employees who participated in the decision to approve this application and consented to be identified on this list ( <i>approvals only</i> )	<input checked="" type="checkbox"/> Included
Documentation of consent/nonconsent by officers/employees	<input checked="" type="checkbox"/> Included
<b>Action Letters</b>	
❖ Copies of all action letters ( <i>including approval letter with final labeling</i> )	Action(s) and date(s): AE, June 2, 2008 AP, October 7, 2008
<b>Labeling</b>	
❖ Package Insert ( <i>write submission/communication date at upper right of first page of PI</i> )	
❖ Most recent division-proposed labeling (only if generated after latest applicant submission of labeling)	September 29, 2008
❖ Most recent submitted by applicant labeling (only if subsequent division labeling does not show applicant version)	August 29, 2008
❖ Original applicant-proposed labeling	June 29, 2007

<sup>3</sup> Fill in blanks with dates of reviews, letters, etc.  
Version: 5/19/08

❖ Other relevant labeling (e.g., most recent 3 in class, class labeling), if applicable	
❖ Medication Guide/Patient Package Insert/Instructions for Use ( <i>write submission/communication date at upper right of first page of each piece</i> )	<input checked="" type="checkbox"/> Medication Guide <input checked="" type="checkbox"/> Patient Package Insert <input checked="" type="checkbox"/> Instructions for Use <input checked="" type="checkbox"/> None
❖ Most-recent division-proposed labeling (only if generated after latest applicant submission of labeling)	
❖ Most recent submitted by applicant labeling (only if subsequent division labeling does not show applicant version)	
❖ Original applicant-proposed labeling	
❖ Other relevant labeling (e.g., most recent 3 in class, class labeling), if applicable	
❖ Labels (full color carton and immediate-container labels) ( <i>write submission/communication date at upper right of first page of each submission</i> )	
❖ Most-recent division proposal for (only if generated after latest applicant submission)	September 29, 2008
❖ Most recent applicant-proposed labeling	
❖ Labeling reviews ( <i>indicate dates of reviews and meetings</i> )	<input checked="" type="checkbox"/> RPM 4/23/08 <input checked="" type="checkbox"/> DMEDP 3/3/08; 3/27/08 <input type="checkbox"/> DRISK <input checked="" type="checkbox"/> DDMAC 3/3/08 <input type="checkbox"/> CSS <input type="checkbox"/> Other reviews
<b>Administrative / Regulatory Documents</b>	
Administrative Reviews (e.g., RPM Filing Review <sup>4</sup> /Memo of Filing Meeting) ( <i>indicate date of each review</i> )	11/20/07
❖ NDAs only: Exclusivity Summary ( <i>signed by Division Director</i> )	<input checked="" type="checkbox"/> Included
❖ AIP-related documents <ul style="list-style-type: none"> <li>Center Director's Exception for Review memo</li> <li>If approval action, OC clearance for approval</li> </ul>	<input checked="" type="checkbox"/> Not on AIP
❖ Pediatric Page ( <i>approvals only, must be reviewed by PERC before finalized</i> )	<input checked="" type="checkbox"/> Included
❖ Debarment certification (original applications only): verified that qualifying language was not used in certification and that certifications from foreign applicants are cosigned by U.S. agent ( <i>include certification</i> )	<input checked="" type="checkbox"/> Verified, statement is acceptable
❖ Postmarketing Requirement (PMR) Studies <ul style="list-style-type: none"> <li>Outgoing communications (<i>if located elsewhere in package, state where located</i>)</li> <li>Incoming submissions/communications</li> </ul>	<input checked="" type="checkbox"/> None
❖ Postmarketing Commitment (PMC) Studies <ul style="list-style-type: none"> <li>Outgoing Agency request for postmarketing commitments (<i>if located elsewhere in package, state where located</i>)</li> <li>Incoming submission documenting commitment</li> </ul>	<input checked="" type="checkbox"/> None
❖ Outgoing communications ( <i>letters (except previous action letters), emails, faxes, telecons</i> )	Enclosed
❖ Internal memoranda, telecons, etc.	Enclosed
Minutes of Meetings	

<sup>4</sup> Filing reviews for other disciplines should be filed behind the discipline tab.

• Pre-Approval Safety Conference ( <i>indicate date; approvals only</i> )	<input checked="" type="checkbox"/> Not applicable
• Regulatory Briefing ( <i>indicate date</i> )	<input checked="" type="checkbox"/> No mtg
• Pre-NDA/BLA meeting ( <i>indicate date</i> )	<input type="checkbox"/> No mtg 4/25/07
• EOP2 meeting ( <i>indicate date</i> )	<input checked="" type="checkbox"/> No mtg
• Other (e.g., EOP2a, CMC pilot programs)	
❖ Advisory Committee Meeting(s)	<input checked="" type="checkbox"/> No AC meeting
• Date(s) of Meeting(s)	
• 48-hour alert or minutes, if available	
<b>Decisional and Summary Memos</b>	
❖ Office Director Decisional Memo ( <i>indicate date for each review</i> )	<input type="checkbox"/> None
Division Director Summary Review ( <i>indicate date for each review</i> )	<input type="checkbox"/> None 10/7/08
Cross-Discipline Team Leader Review ( <i>indicate date for each review</i> )	<input type="checkbox"/> None 9/29/08
<b>Clinical Information<sup>5</sup></b>	
❖ Clinical Reviews	
• Clinical Team Leader Review(s) ( <i>indicate date for each review</i> )	6/2/08, 9/29/08
• Clinical review(s) ( <i>indicate date for each review</i> )	6/2/08, 9/29/08
• Social scientist review(s) (if OTC drug) ( <i>indicate date for each review</i> )	<input type="checkbox"/> None
Safety update review(s) ( <i>indicate location/date if incorporated into another review</i> )	Clinical Review, Section 7.7 6/2/08
❖ Financial Disclosure reviews(s) or location/date if addressed in another review OR If no financial disclosure information was required, review/memo explaining why not	Clinical Review, Section 3.3 6/2/08
❖ Clinical reviews from other clinical areas/divisions/Centers ( <i>indicate date of each review</i> )	<input checked="" type="checkbox"/> None
❖ Safety update review(s) ( <i>indicate location/date if incorporated into another review</i> )	Clinical Review, Section 7.7 6/2/08
❖ Controlled Substance Staff review(s) and Scheduling Recommendation ( <i>indicate date of each review</i> )	<input checked="" type="checkbox"/> Not needed
❖ REMS • REMS Document and Supporting Statement ( <i>indicate date(s) of submission(s)</i> ) • Review(s) and recommendations (including those by OSE and CSS) ( <i>indicate location/date if incorporated into another review</i> )	<input checked="" type="checkbox"/> None
❖ DSI Inspection Review Summary(ies) ( <i>include copies of DSI letters to investigators</i> )	<input type="checkbox"/> None requested Not necessary – see Section 3.1 of 6/2/08 Clinical Review
• Clinical Studies	
• Bioequivalence Studies	
• Clinical Pharmacology Studies	
<b>Clinical Microbiology</b> <input checked="" type="checkbox"/> None	
❖ Clinical Microbiology Team Leader Review(s) ( <i>indicate date for each review</i> )	<input type="checkbox"/> None

<sup>5</sup> Filing reviews should be filed with the discipline reviews.

Clinical Microbiology Review(s) (indicate date for each review)	<input type="checkbox"/> None
<b>Biostatistics</b> <input type="checkbox"/> None	
❖ Statistical Division Director Review(s) (indicate date for each review)	<input checked="" type="checkbox"/> None
Statistical Team Leader Review(s) (indicate date for each review)	<input type="checkbox"/> None 4/8/08
Statistical Review(s) (indicate date for each review)	<input type="checkbox"/> None 4/8/08
<b>Clinical Pharmacology</b> <input type="checkbox"/> None	
❖ Clinical Pharmacology Division Director Review(s) (indicate date for each review)	<input checked="" type="checkbox"/> None
Clinical Pharmacology Team Leader Review(s) (indicate date for each review)	<input type="checkbox"/> None 1/24/08
Clinical Pharmacology review(s) (indicate date for each review)	<input type="checkbox"/> None 1/23/08
❖ DSI Clinical Pharmacology Inspection Review Summary	<input checked="" type="checkbox"/> None
<b>Nonclinical</b> <input type="checkbox"/> None	
❖ Pharmacology/Toxicology Discipline Reviews	
• ADP/T Review(s) (indicate date for each review)	<input checked="" type="checkbox"/> None
• Supervisory Review(s) (indicate date for each review)	<input type="checkbox"/> None 3/12/08
• Pharm/tox review(s), including referenced IND reviews (indicate date for each review)	<input type="checkbox"/> None 3/12/08
❖ Review(s) by other disciplines/divisions/Centers requested by P/T reviewer (indicate date for each review)	<input checked="" type="checkbox"/> None
❖ Statistical review(s) of carcinogenicity studies (indicate date for each review)	<input checked="" type="checkbox"/> No carc
ECAC/CAC report/memo of meeting	<input checked="" type="checkbox"/> None Included in P/T review, page
❖ DSI Nonclinical Inspection Review Summary	<input checked="" type="checkbox"/> None requested
<b>CMC/Quality</b> <input type="checkbox"/> None	
❖ CMC/Quality Discipline Reviews	
• ONDQA/OBP Division Director Review(s) (indicate date for each review)	<input checked="" type="checkbox"/> None
• Branch Chief/TeamLeader Review(s) (indicate date for each review)	<input type="checkbox"/> None 5/8/08
• CMC/product quality review(s) (indicate date for each review)	<input type="checkbox"/> None 5/6/08, 9/26/08
• BLAs only: Facility information review(s) (indicate dates)	<input type="checkbox"/> None
❖ Microbiology Reviews	
• NDAs: Microbiology reviews (sterility & pyrogenicity) (indicate date of each review)	4/23/08 <input type="checkbox"/> Not needed
• BLAs: Sterility assurance, product quality microbiology	
❖ Reviews by other disciplines/divisions/Centers requested by CMC/quality reviewer (indicate date for each review)	<input checked="" type="checkbox"/> None
❖ Environmental Assessment (check one) (original and supplemental applications)	
<input checked="" type="checkbox"/> Categorical Exclusion (indicate review date) (all original applications and all efficacy supplements that could increase the patient population)	5/8/08
<input type="checkbox"/> Review & FONSI (indicate date of review)	
<input type="checkbox"/> Review & Environmental Impact Statement (indicate date of each review)	

Facilities Review/Inspection	
<ul style="list-style-type: none"> <li>• NDAs: Facilities inspections (include EER printout) <i>(date completed must be within 2 years of action date)</i></li> </ul>	Date completed: 9/12/07 <input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Withhold recommendation
<ul style="list-style-type: none"> <li>• BLAs:             <ul style="list-style-type: none"> <li>➤ TBP-EER</li> <li>➤ Compliance Status Check (approvals only, both original and all supplemental applications except CBEs) <i>(date completed must be within 60 days prior to AP)</i></li> </ul> </li> </ul>	Date completed: <input type="checkbox"/> Acceptable <input type="checkbox"/> Withhold recommendation Date completed: <input type="checkbox"/> Requested <input type="checkbox"/> Accepted <input type="checkbox"/> Hold
❖ NDAs: Methods Validation	<input type="checkbox"/> Completed <input type="checkbox"/> Requested <input type="checkbox"/> Not yet requested <input checked="" type="checkbox"/> Not needed